Brownfield Redevelopment Authority
December 19, 2014

Environmental Management Support, Inc. Attn: Mrs. Edie Findeis Cromwell 8601 Georgia Avenue, Suite 500 Silver Spring, MD 20910 Phone 301-589-5318

Re: U.S. EPA Brownfield Coalition Hazardous Substances and Petroleum Assessment Grant Proposal, St. Clair County Brownfield Redevelopment Authority, St. Clair County, Michigan – RFP No. EPA-OSWER-OBLR-14-07

Dear Mrs. Cromwell:

The St. Clair County Brownfield Redevelopment Authority (SCCBRA), on behalf of the St. Clair County Brownfield Coalition (Coalition), appreciates the opportunity to submit this proposal for a \$400,000 Coalition Assessment Grant apportioned to \$300,000 Hazardous Substances and \$100,000 Petroleum.

St. Clair County consists of 8 cities, 2 villages and 23 townships, many of which are rural. The Coalition, which consists of the SCCBRA, Lead Member, the St. Clair County Land Bank Authority (Land Bank), the Cities of Port Huron and Marysville and Port Huron Township, plans to conduct assessments community-wide; however, the focus will be on our target, coastal communities of the City of Port Huron (especially the Target Neighborhood represented by Census Tract 6200), Port Huron Township and the City of Marysville. These communities are contiguous and represent the greatest concentration of existing and historical industrial activity in the County. These areas also have most of the known contamination in the County, 336 out of 610 total sites or 55% and 49% or 63 out of 129 county-wide leaking underground storage tank (LUST) sites (Michigan.gov/deq - Facility Inventory).

The Coalition was fortunate to receive \$1,000,000 U.S. EPA Brownfield Coalition Assessment Grant in 2010 (Cooperative Agreement BF-00E00406) for hazardous substances and petroleum contaminated sites. With these funds, we assessed over 30 sites in over 10 communities, including all of our Coalition Partner communities. The assessments addressed approximately 693 acres associated with hazardous substances and over 93 acres associated with petroleum impacts, which will result in over 1,335 new jobs and 24 retained jobs and over \$143 million in investment. Additionally, we worked with the County Drain Commissioner and the County Parks and Recreation Department to assess 178 acres of land that is slated for greenspace and recreation. As part of this grant, the Coalition was able to better understand the number of brownfield sites in the County, where they are located and who is most impacted by them. Even with this previous support, St. Clair County has a tremendous industrial legacy that continues to impact our communities who do not have the financial resources to address the daunting number of contaminated brownfield sites that remain.

Most of the county's brownfields sites are located in the urban communities adjacent to low-income minority populations. In one of our **target area neighborhoods**, a residential/industrial area at the southwest boundary of Port Huron (**Census Tract 6200**) is 33% minority of which 7.4% are Hispanic (usa.com - 2010). The median household income in this area is \$30,324, well below the US average of \$53,046 (US Census 2009-2013). Nearly 25% are unemployed (usa.com 2008-12). U.S. Census estimates 28.6% of Port Huron families are below the poverty level, compared to the U.S. average of 15.4% (US Census 2009-2013) and in **Census Tract 6200** the rate is even higher at 32.9% (usa.com 2008-12). Over 1/3 of the population in the target census tract are children (usa.com - 2010) who tend to be much more sensitive to the cumulative effects of environmental conditions. Brownfield sites play a role in lowering property values and increasing potential health effects caused by lead paint, asbestos and other contaminants. These residents are disproportionately affected by the risks and socio-economic impacts of brownfields sites.

Although conditions in Michigan and St. Clair County have improved recently, this area is still recovering from the automotive industry crash, including plant closings, job loss, etc. From 2000 to 2009, Michigan lost 863,300 jobs or 18.4% of nonfarm payroll employment. Most of these jobs have not returned; according to the U.S. Department of Labor's Bureau of Labor Statistics, Michigan's nonfarm employment as of June 2014 is still down by 550,800 jobs. Since February 2011 until September of 2014, St. Clair County lost 366 jobs due to plant closings (WARN: MI Dept. of Tech., Mgmt. and Budget). As a result of job losses, plant closings, etc. the County has experienced population loss for years and most recently a decline of 1.6% from 2010 to 2013 (US Census Quick Facts). As people leave to find jobs, property values, tax revenues, and personal incomes drop. This is painfully evident in our Target Areas, the City of Port Huron and the target neighborhood (Census Tract 6200).

Resources in the State are limited and currently being directed toward larger cities like Detroit which just emerged from the largest municipal bankruptcy in U.S. history. The need for federal support is more imperative than before. The EPA Grants offer a strategic means of helping struggling communities in a struggling state which will allow the Coalition's successful brownfield program to continue.

We thank you for your time and consideration of our grant request. Upon your review, if you have any questions or require additional information, please do not hesitate to contact us.

Respectfully Submitted,

Geoffrey E. Donaldson, AICP Senior Planner/Project Director

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William Kauffman
County Administrator/Controller

#### **Applicant Information:**

Cc: Brad Bradley, USEPA Region

a. Applicant Identification:	St. Clair County Brownfield Redevelopment Authority	ii. Chief Executive:	Bill Kauffman, County Administrator
	200 Grand River Ave.; Suite 202		200 Grand River Ave.; Suite 203
	Port Huron, MI 48060		Port Huron, MI 48060
b. DUNS Number:	69823615	Phone:	(810) 989-6900
c. Funding Requested:		Fax:	(810) 985-3463
i. Grant Type:	Assessment Grant	Email:	bkauffman@stclaircounty.org
ii. Amount	\$400,000	g. Date Submitted:	December 19, 2014
iii. Contamination	Hazardous Substances (\$300,000) Petroleum (\$100,000)	h. Project Period:	Three years
iv.	Coalition	i. Population:	St. Clair County- 160,469 <sup>1</sup> (U.S. Census, 2013 estimates) 1
d. Proposed Location:	St. Clair County; City of Port Huron; City of Marysville; Port Huron Township	U.S. Census Bureau, 2010 <sup>2</sup>	City of Port Huron – 10,6541
e. Not Applicable			City of Marysville – 9,8191
f. i. Project Director:	Geoffrey E. Donaldson, AICP		Port Huron Township – 10,6542
	200 Grand River Ave.; Suite 202		
	Port Huron, MI 48060		
Phone:	(810) 989-6950	j. "Special	Attached
Fax:	(810) 966-2892	Considerations"	
Email:	gdonaldson@stclaircounty.org	checklist	

#### **Narrative Proposal**

1. Community Need:

a. Targeted Community and Brownfields

i. Targeted Community Description: St. Clair County (est. 1820) represents the easternmost point of Michigan and is one of 5 counties that make up the "thumb" region. The 58-mile eastern border of the county separating Michigan from Canada is primarily composed of the St. Clair River which connects Lake Huron to Lake St. Clair. The County's massive watershed of mostly agricultural lands is drained by 149 miles of rivers and 810 miles of tributaries. This paddler's paradise is known as the "Blueways of St. Clair." One such water trail, the Island Loop Route, has been designated as a National Water Trail by the U.S.Department of Interior. This is the first in Michigan and one of only 14 in the nation (Stclaircounty.org).

St. Clair County is the cornerstone of the Blue Water Area, known for the Blue Water Bridge, the 2<sup>nd</sup> busiest international crossing to Canada (Ontario) due to its proximity to large economic and population centers in Detroit and Toronto. Historically, this waterway and eventually the bridge attracted commerce which brought a convergence of industry, rail and major transportation routes (I-69 and I-94) to the City of Port Huron (County seat), concentrated along the St. Clair River south to the City of Algonac. The River became a resource for water, shipping, and waste disposal. Coal and aggregate docks, fueling depots, power plants and other sources of contamination burgeoned along the River. At the turn of the last century the automotive industry exploded in St. Clair County, but this boom ended when Michigan entered its "one-state recession" during the first decade of the 21<sup>st</sup> century. Since 2001, Michigan's workforce has declined by 10%, while the U.S. work force has grown by almost 10% (Michiganeconomy.chicagofedblogs.org). This decline has left industrial buildings and infrastructure vacant, abandoned, and underutilized, and property impacted with petroleum, metals, solvents, and other chemicals.

The County consists of 8 cities, 2 villages and 23 townships, many of which are rural. The Brownfield Coalition, which consists of the St. Clair County Brownfield Redevelopment Authority (SCCBRA, Lead Member), the St. Clair County Land Bank Authority (Land Bank), the City of Port Huron, the City of Marysville and Port Huron Township, plans to conduct assessments **community-wide**; however, the focus will be on our target, coastal communities of the City of Port Huron (especially the **Target Neighborhood** represented by Census Tract 6200), Port Huron Township and the City of Marysville. These are contiguous and represent the greatest concentration of existing and historical industrial activity in the County. These areas also have most of the known contamination in the County, 336 out of 610 total sites or 55% and 49% or 63 out of 129 County-wide leaking underground storage tank (LUST) sites (Michigan.gov/deq – Facility Inventory).

ii. Demographic Information: Most of the County's brownfields sites are located in the urban communities adjacent to low-income minority populations. In one of our target area neighborhoods, a residential/industrial area at the southwest boundary of Port Huron (Census Tract 6200) is 33% minority of which 7.4% are Hispanic (usa.com - 2010). The median household income in this area is \$30,324, well below the US average of \$53,046 (US Census 2009-2013). Nearly 25% are unemployed (usa.com 2008-12). U.S. Census estimates 28.6% of Port Huron families are below the poverty level, compared to the U.S. average of 15.4% (US Census 2009-2013) and in Census Tract 6200 the rate is even higher at 32.9% (usa.com 2008-12). Over 1/3 of the population in the target census tract are children (usa.com - 2010) who tend to be much more sensitive to the cumulative effects of environmental conditions. Brownfield sites play a role in lowering property values and increasing potential health effects caused by lead paint, asbestos and other contaminants. These residents are disproportionately affected by the risks and socio-economic impacts of brownfields sites.

Demographic Information					
	Population	Unemployment Rate	Poverty Rate	Percent Minority	Median Household Income
Target Neighborhood Census Tract 6200	4,6984	24.4%5	32.9%5	33%4	\$30,3245
City of Port Huron	29,3311	19.2%3	28.6%3	16%2	\$32,9403
City of Marysville	9,819 <sup>1</sup>	10.8%3	9.3%3	2.5%2	\$53,2373
Port Huron Township	10,6542	18.3%3	14.9%7	11.7%6	\$45,307 <sup>7</sup>
St. Clair County	160,469 <sup>1</sup>	14.7%3	14.9%3	5.6% <sup>1</sup>	\$48,0663
Michigan	9,895,6221	12.7%3	16.8%³	19.9%1	\$48,411 <sup>3</sup>
United States	316,128,839 <sup>1</sup>	9.7%3	15.4%3	22.3%1	\$53,046 <sup>3</sup>

Sources: 1U.S. Census Bureau, 2013 estimates; 2 U.S. Census Bureau, 2010; 3USCensus, 2009-2013; 4usa.com – 2010; 5usa.com-2008-2012; SEMCOG – 2010; 7SEMCOG – 5yrACS2010;

iii. Brownfields: The focus of our target area stretches from the City of Port Huron at the north end, into our target neighborhood (Census Tract 6200, which includes Port Huron Township) into the City of Marysville to the south. In these areas, historic and current industrial use has been concentrated from the St. Clair River at its eastern boundary continuing inland approximately 4 miles. In this area alone are 55% of sites of known contamination and 49% of the known LUST sites in the County (399 sites out of 610) (Michigan.gov/deq). In addition are suspected dumps, landfills, power plants, dry cleaners, scrapyards, and vacant industrial sites. The concentrated urban areas of low-income, minority (including Hispanic) residents are disproportionately at contaminant exposure risk through the inhalation of wind-borne heavy metals and VOCs, and contaminated stormwater runoff. Volatile vapor intrusion into crawlspaces/basements of adjoining residences poses health threats. The contaminants, exposure pathways, and health effects associated with several of the County's largest identified brownfield sites are described below:

Port Huron Industrial Park: Contamination has been discovered throughout the industrial park in the City of Port Huron. Several sites have been closed, vacated or converted to warehousing. Groundwater and soil contamination including VOCs (TCE), PNAs, metals and petroleum (BTEX) compounds, is prevalent in several areas and has not been defined or understood as to its affect on downgradient residents as it migrates toward the St. Clair River. These contaminants appear to be associated with past manufacturing operations that primarily supported the automotive industry.

Anchor Recyling (Former Blue Water Recycling), Port Huron Township: This 10-acre site is located in Port Huron Township at the Port Huron city line, which includes Target Neighborhood Census Tract 6200. The site historically contained numerous USTs, a maintenance facility, and dump reportedly used for draining oils containing PCBs from transformers. Vagrants, frequent fires, and diesel exhaust and dust from truck traffic from current operations plague area residents. The Our Lady of Guadalupe Hispanic Mission serving the neighborhood is located immediately across the street. According to the USA.Com – 2010 data, 33% of the residents in the neighborhood surrounding Anchor Recycling are minority, of which 7.4% are Hispanic, whereas Hispanic residents account for only 2.8% and total minority races of 5.6% of the County's population overall. This data indicates there is a greater concentration of a minority population in an area that has the majority of brownfield sites with known contamination, demonstrating a disproportionate impact. Health threats include the potential for dermal contact, air inhalation, and vapor intrusion exposures from contaminated soil and groundwater. These threats can cause skin conditions, liver damage, leukemia and anemia and other potential ailments (ATSDR – Toxic Substances Portal).

Grand Trunk Rail Yard and Dumps, Port Huron Township: Remnants of a massive rail car painting and maintenance facility that operated for decades now sits dormant on a vacant 100-acre parcel adjacent to a low-income, minority, and Hispanic area. In the immediate vicinity are many other state-listed contaminated sites such as the Winchester Dump, A&B Waste Disposal, and Hoover Chemical. Health threats include potential dermal contact, air inhalation, and vapor intrusion exposures.

Former DTE Power Plant and Oil Terminal, Marysville: The coal-powered Marysville Power Plant, located on a 20-acre site along the St. Clair River, operated from 1922 until 2001, and was finally decommissioned in 2011. It is being demolished, and was identified as one of the St. Clair County Brownfield Coalition's (Brownfield Coalition) top priorities in its Site Inventory activities from its 2010 EPA Assessment Grants. Almost one-third of the Brownfield Coalition's previous assessment grant funds were dedicated to this project to better understand the environmental issues. Additionally, the oil terminal adjacent to the power plant which received product and stored it in a large aboveground (50-60 million-gallon) tank is currently out of service. Both locations have contamination related to petroleum (BTEX and PNAs) and metals such as arsenic, mercury, and selenium. The sites are considered a prime area for redevelopment but will need assessments once demolition is completed.

Abandoned Rubber Manufacturing and former "Bomb" Manufacturing, Marysville: In the early 1900s, Marysville was a center for rubber product and automotive manufacturing (St. Clair Rubber Company). Many of these industrial facilities, listed in the MDEQ's Inventory of Facilities and the Brownfield Coalition's Site Inventory List, now sit vacant, partially collapsed and stripped of value, surrounded by neighborhoods built for plant workers. Chlorinated solvents and other drummed waste were commonly dumped on and

adjacent to these facilities presenting significant exposure threats to site occupants and nearby residents, including the potential for dermal contact, air inhalation, and vapor intrusion from contaminated soil and groundwater. Health effects include nerve, kidney, and liver damage (ATSDR - Toxic Substances Portal).

The sites discussed above represent only a fraction of the potential brownfields in St. Clair County.

iv. Cumulative Environmental Issues: Too many disadvantaged residents are disproportionately placed at risk living among brownfield sites. In addition to the number of sites that may be contributing contamination, our target area and specifically the low-income, minority concentrated, target neighborhood 6200, many operational activities also contribute environmental hazards. These include diesel exhaust and potentially contaminated dust from semi-truck and rail traffic from the industrial areas. There are four power plants located along the St. Clair River, one in Marysville (decommissioned in 2011), two in the city of St. Clair, just south of Marysville, and one in East China. These plants, which burn coal and natural gas, have emissions that are in and around the residents of our target area. During work proceeding from our previous assessment grant, we have found large amounts of fly ash distributed as fill material and overgrown with weeds and brush. The dust contains mercury, arsenic and other metals that can contribute to health issues such as asthma.

Additionally, the St. Clair River has been designated a Great Lakes Area of Concern by the U.S. EPA as a result of decades of contaminated point source and non-point source stormwater runoff and discharges due to intensive agriculture and industrial development in and around the cities of Port Huron and Sarnia, Ontario. The contamination has caused Beneficial Use Impairments such as restrictions on fish and wildlife consumption, restrictions on drinking water consumption, beach closings, bird and animal deformities and loss of fish and wildlife habitat (epa-gov/glnpo/aoc/stclair/). Many low-income residents in our **Target Community** rely on fish from the St. Clair River as food source for their families. They unfortunately receive a double-dose of contamination, first in and adjacent to their neighborhoods, and secondly when they consume contaminated fish.

Any freighter navigating between the lower and upper Great Lakes must pass through St. Clair County on the St. Clair River, and the exhaust compromises air quality. Finally, Imperial Oil (imperialoil.ca) operates a huge refinery that produces a wide range of petrochemical products including polyethylene, solvents, gasoline, aviation fuel, diesel, home heating fuel and marine fuel. It is located immediately across the St. Clair River from the City of Port Huron and specifically the low-income, high poverty, minority concentrated, target neighborhood, Census Tract 6200. Targeting brownfield properties here and in our target area will assist with eliminating health risks associated with contamination, promote redevelopment, which can increase property values and create jobs, in turn raising the standard of living.

**b. Impacts on Targeted Community:** Brownfield sites adversely affect low-income populations within the County, since many reside in close proximity to abandoned industrial areas. According to the Michigan Department of Community Health, the most significant exposures to cancer-causing chemicals occur in the workplace. Today's brownfields are the workplaces of previous generations. As noted above, this area has compounded risks due to the other potential contributors to contaminants and typically will disproportionately affect sensitive populations including children and the elderly. Not only is poverty an issue in our **Target community** (32.9% living below the poverty line, (usa.com - 2008-2012), there is a significant population of poor children (32%) and elderly (14%) (usa.com - 2010).

Sensitive Populations	Children <19 years of age	Elderly >65 years of age	Low-income Population Living Below Poverty Line	% Minority
Target Neighborhood Census Tract 6200	32%1	14%1	32.9%²	33%1
City of Port Huron	28.5%3	13%3	28.6%4	16%³
St. Clair County	26.3%3	14.6%3	14.9%4	5.6%5

Sources: 'usa.com - 2010; 'usa.com-2008-2012; 'uS. Census-2010; 'uSCensus, 2009-2013; 'US. Census Bureau, 2013 estimates

St. Clair County, including our **Target Areas**, also experiences the negative health effects of brownfields. Many residents are exposed to chemicals, asbestos, lead, gasoline from LUSTs, and various solvents that increase their risk of lead poisoning, asthma, lung diseases, contributing to cancer risk. Lower income children typically rely on Medicaid for insurance coverage, and according to the Epidemiology of Asthma in Michigan 2012 Report, the prevalence of persistent asthma among children in the Michigan Medicaid program increased 7.7% from 5.1% in 2005 to 5.5% in 2010. The hospitalization rate per 10,000 people in St. Clair County having asthma is significantly higher in the black community, 53.7, than the rate in the white community, 13.9 (Asthma Initiative of Michigan, 2010-2012). According to the CDC, black children are two times more likely to suffer from asthma than white children (cdc.gov/asthma/). This statistic does not bode well for our **target communities** that have a high minority population which include black and Hispanic peoples at 28.6% for the **City of Port Huron** and 32.9% for our **Target Neighborhood**. Most people, including children, pregnant women, and the elderly, cannot bike or walk in their neighborhoods without a potential exposure to contamination or access to abandoned industrial facilities. The sensitive populations identified in our target area have a greater risk of developing diseases, many which can be attributed to environmental causes.

#### c. Financial Need

i. Economic Conditions: Although conditions in Michigan and St. Clair County have improved significantly over the last several years, this area is still recovering from the crash of the automotive industry, including plant closings, job loss, etc. Since the 2000 until July of 2009, Michigan lost 863,300 jobs or 18.4% of nonfarm payroll employment in the state. Most of these jobs have not returned; according to the U.S. Department of Labor's Bureau of Labor Statistics, Michigan's nonfarm employment as of June 2014 is still down by 550,800 jobs (michiganeconomy.chicagofedblogs.org). Since February 2011 until September of 2014, St. Clair County has lost 366 jobs due to plant closings (WARN: Michigan Department of Technology, Management and Budget).

As a result of job losses, plant closings, etc. St. Clair County has experienced population loss for years and most recently a decline of 1.6% from 2010 to 2013 (US Census Quick Facts – St. Clair County). As people leave to find jobs, property values, tax revenues, and personal incomes drop. This is painfully evident in our Target Areas, the **City of Port Huron** and the target neighborhood (**Census Tract 6200**). The target neighborhood is a mixed residential/industrial area at the southwest boundary of Port Huron in which the population is 33% minority of which 7.4% are Hispanic (usa.com – 2010). The median household income in this minority concentrated area is \$30,324, well below the US average of \$53,046 (US Census 2009-2013). Nearly 25% of its residents are unemployed (usa.com 2008-12). U.S. Census estimates 28.6% of Port Huron families are below the poverty level, compared to the U.S. average of 15.4% (US Census 2009-2013) and in this **census tract 6200** the rate is even higher at 32.9% (usa.com 2008-12). Over one-third of the population in the target census tract are children (usa.com – 2010) who are more sensitive to environmental conditions, which tend to be cumulative, thereby increasing the chance of health problems later in life.

The State of Michigan has severely minimized the incentives it provided in years past, and is running out of funds to assess and clean-up sites. The State supported brownfield redevelopment through the Clean Michigan Initiative Bond Fund which started in 1998, but these funds are almost completely expended. Furthermore, limited State resources are being targeted at the larger cities such as Detroit, which just emerged from the largest municipal bankruptcy in history. Without State assistance, the Brownfield Coalition needs assistance from EPA's Brownfield Program. The State has one of the best brownfield programs in the nation. However, with the suffering economy in Michigan and the State's dwindling funds, the County is relying on private investment to redevelop sites, which is very limited.

**ii. Economic Effects of Brownfields:** A study conducted in 2013 identified a looming fiscal crisis for many local units of government in Michigan. Revenue sources have changed significantly, much attributed to a drop in taxable value on properties, -10% for counties and townships, and -20% for cities (southwestmichiganfirst. com/local government fiscal study). When over 50% of the municipal budget is dedicates to public safety (police and fire), little remains to address issues related to land use, i.e., planning, environmental issues, cleanup, blight elimination, etc. The loss in population and jobs has put a tremendous burden on the County and the municipalities as income and property tax revenues have plummeted. Perceived and/or real environmental issue in our Target Area will continue to depress property values without resources to identify sites, assess conditions and provide solutions for safe reuse, cleanup, and management. In addition to a reduction in tax revenue, contaminated, vacant industrial properties do not produce jobs or income.

It was recently announced that the City of Port Huron will receive \$1 million in funding from the U.S. Department of Treasury's Hardest Hit program, administered through the Michigan State Housing Development Authority's (MSHDA) blight elimination program. The City was chosen by MSHDA based on an evaluation system that included residential housing vacancy rates (mlive.com - 12/17/14). In the City of Port Huron, the vacancy rate is 12% (semcog.org - census 2010). In our target neighborhood (Census Tract 6200) the vacancy rate is 15.4% (usa.com - 2010). It is evident through this award that this community needs assistance to story this situation. Posidential vacancy and blight destabilizes neighborhoods, inviting crime and lowering stem this situation. Residential vacancy and blight destabilizes neighborhoods, inviting crime and lowering taxable values. Additionally, the St. Clair County Land Bank can help secure vacant, blighted tax foreclosed properties to assist with neighborhood stabilization, blight elimination, demolition and other tools. This problem is also evident in the number of properties that the County Treasurer/Land Bank is foreclosing on due to non-payment of taxes which amounted to over 600 properties since 2010 and 116 in 2014 alone (St. Clair County Treasurer's Office).

Much of Michigan's Brownfield Redevelopment program relies upon tax increment financing to pay for environmental assessment, remediation costs, and other eligible activities, reimbursing non-liable developers over time from the tax increment created by the development. While these programs are valuable, they do not provide advance funding for assessment and cleanup. Since brownfields typically lack collateral value, traditional financing cannot be secured to cover upfront environmental assessments at project inception. For instance, residents in the City of Port Huron and specifically the target area Census Tract 6200 are unemployed and poor (24.4%, unemployment and 32.9% poverty rate, respectively, (usa.com) without resources to borrow money to buy property or make improvements to their homes and businesses.

Assessment of brownfields is a critical first step in stimulating St. Clair County's revitalization because their redevelopment will reduce the stigmas associated with the area's depressed economy; reduce fears in redeveloping brownfield properties by identifying environmental issues at the outset; attracting new businesses to the region that might otherwise overlook this strategic location by one of the U.S.'s busiest international crossings.

- 2. Project Description and Feasibility of Success
  a. Project Description: The Brownfield Coalition is requesting a \$300,000, Community-wide Hazardous Substances Assessment Grant and \$100,000, Community-wide Petroleum Assessment Grant. The Brownfield Coalition experienced much success with their previous Hazardous Substances and Petroleum Assessment Grants, and we strive to continue this success by primarily assessing sites to understand and alleviate the impacts from brownfield sites. County-wide, this project will be critical for realizing the ultimate vision of ensuring brownfield redevelopment contributes to the well-being of the community in concert with our targeted community's land-use and revitalization plans. This is accomplished by 1) understanding the conditions that make a site a brownfield (i.e., contaminated, blighted); 2), arriving at solutions for alleviating the brownfield conditions (i.e., cleanup, due care or continuing obligations, compatible re-use); 3), provide tools, resources and incentives to implement the solutions; and 4), educate the community so they are able to make informed decisions regarding options for specific brownfield properties, thereby eliminating adverse conditions.
- Project Description: The Brownfield Coalition intends to assess as many of the sites of known contamination as possible, with a minimum of five sites and at least one site in each of the Coalition Members' communities. It intends to focus Assessment Grant funds in these coastal communities and lowincome and minority populated areas. Focusing on contaminated brownfield sites in urban, low-income areas, will accomplish three major goals: 1) addressing environmental justice concerns of susceptible populations, 2) preventing additional urban sprawl, and 3) encouraging additional investment and revenue generation. An inventory of sites has been developed utilizing our previous Assessment Grants; therefore, we are proposing to update the information, allowing the Coalition to move expeditiously toward the implementation of actual site assessments. As part of the update, the Coalition intends to solicit input from community leaders, community-based organizations as outlined below and local residents on potential brownfield sites that may not be readily known.

Initially, the Coalition will meet with the five Brownfield Coalition Members, St. Clair County Brownfield Redevelopment Authority (SCCBRA), St. Clair County Land Bank Authority, the City of Port Huron, the City of Marysville and Port Huron Township. This meeting will review, update and execute the Memorandum of Agreement which documents the roles and responsibilities of the Coalition Members. As the lead Coalition

member and grant recipient, the SCCBRA will manage the grant, be accountable to the USEPA for proper expenditure of funds, and be the point of contact for the other Coalition members. The Coalition intends to meet quarterly to evaluate grant progress and present the status of sites that have been identified for potential grant support. Geoffrey Donaldson, Senior Planner for the St. Clair County Metropolitan Planning Commission will be the Project Director for the Assessment Grant; he has been with the County for over 15 years.

The Coalition will acquire the services of a professional environmental consultant, in compliance with 40 CFR 30,32 and 33 requirements as applicable, to assist with grant implementation. The selected consultant will develop and obtain approval of a Quality Assurance Project Plan (QAPP) from EPA. As sites are identified for assessment, an Eligibility Demonstration will be prepared and submitted to the EPA Project Officer and, if utilizing Petroleum Grant funds, to the MDEQ. If a site is determined to be eligible, assessment activities can proceed which may include a Phase I Environmental Site Assessment (ESA) following the ASTM E1527-13 standard. If recognized environmental concerns are identified a Sampling and Analysis Plan and Health and Safety Plan will be developed prior to implementation of a Phase II ESA and/or an assessment activities can proceed which may include a Phase I ESA will be developed to provide sufficient data to evaluate the liability, remedial and/or redevelopment issues associated with onsite contamination and the potential health effects to residents or its occupants. This information will be shared with the Coalition and the community for input. All project information will be entered into the ACRES database.

If the site is transferring ownership and it is found to be contaminated, a Baseline Environmental Assessment (BEA) may be conducted to secure Michigan liability protection and a Due Care Plan (Plan for Continuing Obligations) will be developed to insure protection from exposure and the contamination is not made worse due to planned site activities. These reports will be disclosed to the MDEQ. If necessary, the Coalition will seek other funding or assistance that may be necessary to address contamination at the site such as State (MDEQ) or local funds including the Community Foundation and federal funds, i.e., EPA Cleanup Grants. The Coalition also intends to develop Brownfield Redevelopment Plans that allow for tax increment capture from new investment on properties which can be used to reimburse eligible cleanup activities and any Assessment Grant funds expended on the project. This allows for the funds to be leveraged for future use.

Throughout the grant's three-year term, the Coalition intends to implement a comprehensive Community Outreach program to educate and update the community on the overall Brownfield Program, the resources available, solicit input from the effected communities and ultimately share the progress of the Coalition Assessment grant.

- ii. Project Timing: Based on our past experience, a process is in place to manage the grant. The following schedule will ensure that the grant project can be completed within the three years allotted:
- Grant Work Plan completed within 3 months of grant award
- Procurement of brownfield consultant/contactor completed within 2 months of receipt of Cooperative Agreement
- Review and update of Memorandum of Agreement with Brownfield Coalition Members completed within 2 months of selection of consultant
- Update of existing Site Inventory, solicitation of additional site nominations completed within 2 months of selection of consultant
- SCCBRA in conjunction with Coalition members, Community Organizations, residents, and other stakeholders will prioritize sites County-Wide. This will be done in conjunction with various stakeholders, especially in the **Target Areas** – completed within 2 months of consultant selection QAPP will be completed and finalized within 2 months of consultant selection
- Prioritized sites will be presented at multiple public forums seeking input and providing education about programs completed within 3 months of consultant selection
- Assessment activities will begin immediately upon selection of consultant on "market/developer" driven
- projects where access is typically available
  Access to prioritized sites will be pursued after the final site list is approved or within 4 months of consultant selection. This will initially involve working with the Land Bank, other Coalition members and local units of government to secure tax delinquent properties which will allow access. The Coalition will

also work with the MDEQ to obtain access on sites that pose an imminent environmental threat to the surrounding community.

**iii. Site Selection:** The Coalition is well prepared to immediately use funds to assess sites. Therefore, a majority of the new Assessment Grant funds will be employed to conduct **Phase I and II ESAs**, BEAs (liability protection documents), Due Care Planning and cleanup planning on eligible sites.

The Coalition initially plans to allocate the Assessment Grant funds and select sites based on the following redevelopment priorities: 1) 65% of the funds will be retained and made available for supporting redevelopment of sites with imminent potential as evidenced by developer interest and a signed purchase agreement or letter of intent. Site selection will be based on developer commitment and financial capabilities, reasonableness of redevelopment success, location in targeted community, types and levels of health and environmental threat reductions, and how the project aligns with the targeted community's land use plan and revitalization plans. 2) 20% of funds will be allocated to sites designated as a priority based on threats to human health or the environment, to waterways or drinking water; or long-term development potential consistent with the communities' master plans. 3) 15% will be allocated to support of parks, greenspace, and trail development or expansion. Priority will be given to extension/completion of existing trails and greenways and expansion or connection of existing parks and preserves. The Coalition will assess a minimum of five brownfield sites and at least one site in each of the Coalition Member's communities in accordance with USEPA requirements, but likely many more.

## b. Task Description and Budget Tablei. Task Description

Task 1: Site Inventory and Prioritization: Limited funds were allocated to this task since many of the sites both for petroleum and hazardous substances have been inventoried using the Coalition's previous Assessment Grant funds, State databases and other information. However, in conjunction with our Coalition partners, the SCCBRA and a task force made up of various neighborhood and community organizations, local businesses, a qualified environmental consultant and the MDEQ, the inventoried sites will be updated and presented for input. Additionally, a site survey questionnaire will be made available and distributed to various churches, commercial establishments, and restaurants throughout the County to solicit other potential sites. The task force will update the inventory based on risk to residents, eligibility, allowed access, potential for redevelopment or job creation and other beneficial uses such as green space. It is anticipated that this task will be completed with a minimum output of four meetings with various stakeholders (a total of \$1,500 or <1% of the grant funds). The County's Metropolitan Planning Commission will provide in-kind support utilizing their GIS system and mapping capabilities to illustrate and document the process. The Brownfield Coalition, Community-Based Organizations and selected consultant will also provide in-kind services to assist with this task.

**Task 2: Phase I Environmental Site Assessments:** Conduct Phase I ESAs following ASTM E1527-13 and All Appropriate Inquiry standards and Eligibility Demonstrations using a qualified environmental consultant. The budget estimates an **output** of 10 Phase I ESAs with Hazardous Substances funds and 3 Phase I ESAs with Petroleum funds at an average cost of \$3,000 each (a total of 13 or **10% of the grant funds (\$39,000)**).

Task 3: Phase II Environmental Site Assessments and Baseline Environmental Assessments:

Conduct Phase II ESAs at identified brownfield sites following ASTM and All Appropriate Inquiry standards using a qualified environmental consultant. For selected sites with appropriate levels of contamination, BEAs for liability protection and Due Care Plans to address "continuing obligations" following MDEQ guidance as agreed in the Brownfield MOA between EPA and the State of Michigan, will be completed using a qualified environmental consultant. This task will also include preparation of a QAPP, Sampling and Analysis Plans and development of Health and Safety Plans. The budget assumes an output of 12 Phase II ESAs (including BEAs and Due Care Plans) with Hazardous Substances funds and 4 Phase II ESAs (including BEAs and Due Care Plans) with Petroleum funds at an average cost of \$20,000 for each (a total of 16 or 80% of the grant funds (\$320,000)).

Task 4: Cleanup Planning and Brownfield Plans: Prepare Brownfield Plans to utilize tax increment financing. These plans are reviewed by the SCCBRA, submitted to the local unit of government in which the project site is located for approval, and recommended for adoption by the St. Clair County Board of

Commissioners following a public hearing. Act 381 (Michigan Brownfield Redevelopment Financing Act) and Michigan Strategic Fund (MSF) Work Plans (i.e., Cleanup/RAPs) may be prepared for review and approval by MDEQ and MSF. Cleanup planning may encompass feasibility reviews and site control alternatives. The budget assumes **outputs** of 3 projects will require Brownfield Plans and 2 will also require an Act 381 Work Plan with Hazardous Substances funds and 1 project will require a Brownfield Plan and 1 will also require an Act 381 Work Plan with Petroleum funds. The Plans are estimated at an average cost of \$4,000 each (a total of 4 Brownfield Plans and 3 Act 381 Work Plans **or 7% of the grant funds (\$28,000)**).

## **Task 5: Community Outreach, Programmatic Expenses & Travel:** This task involves activities related to community outreach including:

- Prepare for, attend, and participate in public hearings, municipal meetings at townships, villages and cities, SCCBRA, Coalition and Commission meetings.
- Review Brownfield Plans, Work Plans and Report Recommendations.

Plan and prepare materials for meetings.

- Create, disseminate and translate brochures about the Brownfield Grant.
- Work with the grant partners, who will assist with the educational and outreach component.
- Educate and inform community groups, residents, realtors, developers and interested parties about the Grant and the benefits of Brownfield Redevelopment.
- Conduct community Open Houses, receptions, and success celebrations.
- Register/travel to the National Brownfield Conference; and other pertinent educational and training events.
- Provide appropriate reporting to satisfy the requirements of the Cooperative Agreement.
- The SCCBRA, on behalf of the members of the Coalition, will be providing staff time in-kind for this
  project.

ii. Budget Table

<u> </u>		Grant Budget (\$				
Budget Categories	<u>Task1</u> Site Inventory	Task 2 Phase I ESAs	<b>Task 3</b> Phase II ESAs	Task 4 Cleanup Planning	Task 5 Outreach, Programmatic & Travel	Total
Personnel				<del>                                     </del>		
Fringe						
Travel					\$3,000	\$3,000
Equipment						
Supplies					\$1,000	\$1,000
Contractual	\$1,000	\$30,000	\$240,000	\$20,000	\$4,000	\$295,00
Other (printing & postage)					\$1,000	\$1,000
Total	\$1,000	\$30,000	\$240,000	\$20,000	\$9,000	\$300,00
Petroleum (	Grant Budge	t (\$100,000)				
Personnel						
Fringe						
Travel					\$1,000	\$1,000
Equipment						
Supplies					\$500	\$500
Contractual	\$500	\$9,000	\$80,000	\$8,000	\$1,000	\$98,500

Other (printing & postage)					\$1,500	\$1,500
Total	\$500	\$9,000	\$80,000	\$8,000	\$2,500	\$100,000

**c. Ability to Leverage:** Michigan funding resources are very limited across the board. Fortunately, Michigan's Brownfield Laws allow the Coalition Members to develop Brownfield Plans for eligible project sites. These Plans capture future tax increment from new investment on the property to pay for eligible activities, i.e., Phase I/II ESAs, BEAs, Due Care Plans, Demolition, soil and groundwater cleanup, and lead and asbestos abatement.

The Coalition has funded several projects that have allowed projects to move forward based on the use of Brownfield Plans. To date, the Plans were developed utilizing our previous EPA Assessment Grant funds and adopted through Coalition Member, the City of Port Huron's Brownfield Plans. One such example was the Blue Water Convention Center where the Coalition invested approximately \$18,000 in assessment grant funds to develop a Brownfield Plan and Work Plan to reimburse \$1.3 million in eligible costs including demolition, infrastructure, etc. The grant funds would leverage a MDOT grant of approximately \$900,000, a County bond and a \$22 million investment in refurbishing an adjacent historic hotel and constructing a convention center on an old industrial site along the St. Clair River. Therefore, with these Assessment Grant funds, we will encourage Brownfield Plans, when applicable, to support our goal and lessen our dependence on outside "seed" funding.

Another example is the Blue Water River Walk shoreline and habitat restoration project. The Coalition provided \$24,000 in Assessment Grant funds to conduct Phase II ESA sampling of soil and groundwater along the St. Clair River in a former contaminated industrial/rail area. The assessment activities were critical in moving forward with a \$2 million grant through NOAA and the Great Lakes Restoration Initiative to fully complete the shoreline and habitat restoration. The data generated from the sampling assisted with understanding the distribution of contaminants and how to manage these materials during the restoration project.

When possible, the Coalition will pursue State 128a Brownfield Assessment funds to conduct assessments on brownfield sites. Depending upon the location and project scale, other funds will be used to **leverage** the grant monies which may include public sources: tax abatements, Community Development Block Grants, banks or developers that have an interest in improving the **Target Community**, the Community Foundation of St. Clair County; MDEQ Grants and Loans; EPA Cleanup Grants; MSHDA/HUD funding to support affordable housing and blight elimination, among other funding sources.

3. Community Engagement and Partnerships
a. Plan for Involving Targeted Community & Other Stakeholders & Communicating Project Progress
i. Community Involvement Plan: The members of the SCCBRA represent various groups within the
County including: local units of government, private citizens, private businesses, realtors, etc., which allows
it to engage a larger County-wide community. The Coalition members are also represented through this
membership. The SCCBRA holds regularly scheduled, noticed, open monthly meetings to review and
approve projects, solicit public comment and plan future activities. Thus, there is a standing opportunity for
public input into site selection, cleanup decisions, and reuse planning. The SCCBRA also plans to hold
quarterly meetings with the Brownfield Coalition.

In addition, the SCCBRA envisions creating a community-wide **task force** that will include representatives from our **Target Communities**, especially the Target Neighborhood represented by Census Tract 6200, realtors, bankers, business owners, community-based organizations, etc. We will work with the **task force** to identify, select and prioritize sites that will have the most impactful **outcomes** on the community. Action plans will be developed that allow for public input. Brownfield Meeting Sessions would be held similar to the session model used by the Technical Assistance to Brownfield Communities. The Plans will map out the activities; resources required and anticipated outcomes for a site. The SCCBRA will work with our partners to educate their members about the benefits of the brownfield program and how these tools are used to identify and potentially eliminate the environmental risks in their neighborhoods creating opportunities and jobs. Additionally, the SCCBRA will seek out opportunities to **provide job training** collaborating with the Hispanic Council of St. Clair County, the Macomb/St. Clair Workforce Development Board, and other

agencies to further involve residents by providing training and job opportunities related to the assessment activities.

The SCCBRA will make available members of our team to speak at events or neighborhood meetings; offer our display booth for public events that explains the Brownfield Program in St. Clair County and we will hold interactive educational sessions to engage the community.

ii. Communicating Progress: The Coalition will regularly provide stakeholder updates as to the progress that the brownfield program has made and future plans for additional projects. For example, the SCCBRA has worked with the Planning Commission to educate the community through County-wide Planning Workshops. The Authority has published several articles in the regional newspaper, the *Times Herald*. The Coalition will use the County's Select Alert System to send information to multiple communication devices, simultaneously. The SCCBRA typically uses these publications and media to disseminate their public notices and press releases. Efforts will be made to inform and notify residents and businesses in the Target Community through mailings or posting information at local retail/restaurant establishments, churches, community centers, and convenience stores. We also publicize programs, minutes, applications and successes through the County website.

During our previous grant, a Grant Fact Sheet, brochure, poster boards, a PowerPoint presentation and a display booth were developed and are regularly used for presentations to area meetings. The SCCBRA has held several brownfield educational sessions for realtors and developers to educate them about the Coalition's program. In 2014, a presentation about brownfield redevelopment opportunities was given to the Marysville Planning Board meeting. These efforts will continue.

b. Partnerships with Government Agencies
i. Local/State/Tribal Environmental Authority: This proposal is requesting funds to complete Phase I/II
ESAs, BEAs and Brownfield Plans/Cleanup Planning. These will meet the requirements of the Michigan
Brownfield Redevelopment Financing Act (Act 381, as amended) and the Michigan Natural Resources and
Environmental Protection Act (Part 201, Environmental Remediation/Hazardous Substances). This will involve MDEQ review of BEAs and Due Care plans to insure they meet regulatory requirements identifying all potential exposure pathways and that measures are taken not to exacerbate contamination. Additionally, a new owner may place use restrictions which are attached to the property deed and noticed to the local unit of government. If any of these activities occur through a Brownfield Plan, it will require review and approval from the SCCBRA, the local unit of government of the project site and the County Commission (unless it occurs in a community with an active Brownfield Authority) upon completion of a public hearing. If school taxes are captured through a Brownfield Plan it is necessary for MDEQ/MSF to review and approve a work plan.

Since the MDEQ and the St. Clair County Health Department (SCCHD) have access to information about sites within the community, the Coalition intends to work with both to solicit input and obtain relevant information. Additionally, the MDEQ may be able to advise the Coalition of funding opportunities to assist with eligible activities beyond the EPA Assessment Grants. The Coalition plans to work closely with SCCHD, informing it of risks to human health and the environment associated with brownfields. In turn, SCCHD can communicate these potential threats to the community, and if immediate threats are found, can assist with sampling water supply wells and surface water bodies, measuring lead levels in children, and determining the presence of risks. Additionally, the SCCHD coordinates the stormwater program and can provide expertise related to impacts from brownfields to County watersheds and potential solutions to eliminate the contaminated stormwater, and will be in communication with area watershed groups.

**ii. Other Relevant Governmental Partnerships:** The SCCBRA, on behalf of the Coalition, is collaborating with the St. Clair County Land Bank Authority. The Land Bank can acquire, demolish, rehab, dispose of, and hold tax-reverted properties, rapidly returning them to productive use. The Land Bank, in concert with other organizations, agencies, communities (including our target neighborhood) and developers, will coordinate a revitalization plan in step with community plans. With high vacancy rates in our Target Communities including the City of Port Huron and our Target Neighborhood – Census Tract 6200 (12% (semcog.org – census 2010) and 15.4% (usa.com – 2010), respectively), the Land Bank can work quickly to eliminate or rehabilitate the numerous vacant and blighted properties. providing affordable housing for the residents or rehabilitate the numerous vacant and blighted properties, providing affordable housing for the residents or business opportunities. The Coalition, through the Land Bank, can also leverage many of the brownfield tax

increment tools to further enhance incentives, including site preparation activities, installation or rehabilitation of infrastructure, and other benefits.

The Metropolitan Planning Commission supports the Coalition with their expanded GIS program. Many of the inventoried and prioritized sites were entered into the County's GIS program. This information will continue to be updated and expanded to provide easy access to the general public and the target community.

c. Partnerships with Community Organizations

i. Community Organization Description & Role: The SCCBRA is excited about the community-based organizations that have expressed a willingness to partner on this project. The selected organizations represent the various **stakeholders** that may be affected by Brownfield sites in our communities and/or have resources to assist with and strengthen our program. Ultimately, it is the SCCBRA's goal to address and reuse all brownfield sites in the County, and prevent the creation of new brownfields. This can only be done through a collaborative effort which engages all affected populations. To that end, the following organizations have graciously accepted our call to action and will play an affirmative role in continuing the County's successful brownfield program, including the implementation of the EPA Assessment Grant:

<u>Blue Water Area Chamber of Commerce:</u> Based on its role and involvement in the local Community, we believe that the Chamber is an excellent partner with the SCCBRA to inform their members and the business community about existing brownfield sites in the community and the potential benefits and incentives that are available through the SCCBRA.

St. Clair Economic Development Alliance: The St. Clair EDA is a nonprofit, privately and publicly funded organization formed by business and community leaders to pursue and identify opportunities for development and private investment in the County. The EDA will assist with the marketing of our brownfield sites as they become available for redevelopment. Additionally, the EDA will help communicate the tools available through the SCCBRA to developers as they consider properties throughout the County. The EDA represents St. Clair County as a member of the 13-county southeast Michigan region Advance Michigan Manufacturing Community (Advance Michigan). Advance Michigan is one of the 12 recipients of the Investing in Manufacturing Communities Partnership. One of Advance Michigan's main strategies is to collaborate to eliminate blight and increase the rate at which vacant manufacturing sites are redeveloped. The St. Clair EDA will work with the SCCBRA and its coalition to identify and assess brownfield sites that would help fulfill this strategy.

Community Foundation of St. Clair County: The Foundation is the largest grant-making foundation in Michigan's Thumb Region and manages multiple endowment funds. These benefit the preservation, creation and ongoing support of greenspaces including the Blue Water River Walk. The River Walk, located along the shores of the St. Clair River, traversed land that had been contaminated by industrial use. The Foundation's support leveraged multiple grants from other federal agencies to restore the shallow water habitat and onshore native vegetation to complete the shoreline restoration. The Foundation understands brownfields and will support this grant award by providing their expertise in leveraging these grant funds.

<u>Council on Aging, Inc.</u>: CoA provides programs and services to the seniors of St. Clair County so that they can live in their homes for as long as possible. According to the U.S. Census, in 2013 the over 65 population represented over 16% of the total County population. Since seniors are viewed as a sensitive population, especially to environmental issues associated with Brownfield sites, CoA will support the Coalition by being a conduit for relevant information that may affect these residents. This may include hosting informational and educational sessions related to potential hazards associated with existing or potential Brownfield sites in their community.

Friends of the St. Clair River Watershed and the St. Clair River Binational Public Advisory Council: The St. Clair River and its associated watershed provide a phenomenal resource to the area including recreation, water supply, transportation/shipping, etc. The FSCRW and BPAC engage the community in the protection of their water resources through watershed stewardship, volunteer-based water monitoring and the restoration and protection of the St. Clair River. Since the mid-1980s, the St. Clair River has been known as an Area of Concern with many Beneficial Use Impairments that are a result of non-point and point source pollution. The FSCRW BPAC will support the Coalition by engaging its watershed partners in identifying

potential Brownfield sites that would benefit from assessment activities which could eliminate a source of pollution to the watershed and the St. Clair River.

Macomb-St. Clair Workforce Development Board: The Development Board, also known as Michigan Works, is committed to coordinating and providing quality, comprehensive workforce development, employment and training services through collaboration with business, education and other key local government and community organizations. Michigan Works will support the Coalition by providing expertise in employment training and identifying job opportunities and available workers on brownfield sites that are being redeveloped and cleaned up.

<u>MSU Extension</u>: The Extension intends to act as a liaison between the Coalition and various community and neighborhood associations that would stand to benefit from the brownfield program. The Extension manages St. Clair County's Select Alert System which sends coordinated information to multiple communication devices, simultaneously. The Coalition will work with the Extension to share information including public meetings, educational sessions, etc., with the citizens of St. Clair County along with the media, volunteer organizations and other government agencies in a timely manner.

ii. Letters of Commitment: Letters of support that describe their role and involvement have been attached to this application.

4. Project Benefits

#### a. Health and/or Welfare and Environment

i. Health and/or Welfare Benefits: Brownfield sites play a role in bringing the community down, lowering living conditions, property values and increasing the potential for health effects caused by contamination, lead paint, asbestos and other wastes. It is an environmental injustice that the residents in the Target Communities are disproportionately affected by the risks and socio-economic impacts that brownfields sites have on our community.

Overall, the Coalition's anticipated **outcomes** from this program include elimination of environmental risks and blight resulting in reuse of facilities and existing infrastructure, ultimately creating jobs for our residents. Our Target Community, especially the Target Neighborhood, needs hope and an opportunity to escape poverty and improve their standard of living. By understanding, eliminating or addressing brownfield sites and their environmental and physical hazards, residents will be able to see improved **outcomes** in their health; increased property values; new businesses that fit the community's plans and create jobs and wealth for the owners and employees; green spaces and community gardens that provide fresh produce; better housing that is affordable to own and not just rent; and a strong community spirit.

ii. Environmental Benefits: The Coalition's anticipated outcomes related to environmental benefits first and foremost include gaining knowledge about brownfield or perceived brownfield sites that will allow action to be taken to reduce, eliminate or control contamination and any potential exposures at a site.

The information gained can also help prevent contaminants from entering the St. Clair River Watershed which could further impact the river, its biota, and tributaries. The River's fish provide food for the impoverished including many in the **Target Community**. However, the residents are thus being further exposed to mercury and PCBs since most of the fish species, i.e., carp, freshwater drum, gizzard shad, walleye and others, are under "Do Not Eat" advisories. Many ignore the advisories if that is their only means of providing food for their families, further exacerbating health problems both short- and long-term.

Many County residents rely on the St. Clair River for its municipal drinking water supply. Conducting Phase I and II ESAs will help to identify and eliminate sites that are or could be future contamination sources for our water supply which affects all residents of our County.

b. Environmental Benefits from Infrastructure Reuse/Sustainable Reuse

i. Planning, Policies, and Other Tools: The Coalition's goals are to protect the health of its residents, reduce urban sprawl, preserve farmland and open space, and protect the natural environment. In order to achieve these goals, the Coalition must encourage sustainable development, including minimization of sprawl, reuse of existing infrastructure and developed land areas (primarily brownfields), and affirmative efforts to preserve existing natural areas for future generations.

Through the site plan review and approval process, the Coalition will encourage sustainable reuse, total stormwater management and greenspace preservation (particularly along the lake and river shorelines), energy efficiency through the LEED rating program, and recycling/reuse programs. Coalition members will encourage brownfield site cleanup and redevelopment plans to include onsite management of impacted soil to provide protection for human health and the environment, minimize resource use, make projects economically viable, and minimize offsite disposal and use of landfill capacity. Larger brownfields also provide enough space for incorporation of sustainable development practices for stormwater runoff control (green roofs, bioswales, rain gardens, etc.) into redevelopment plans. The Assessment Grant will help provide redevelopment support, augmented by tax increment financing through the County and local BRAs, to help focus development attention to, and induce reuse of, the existing resources of brownfields. Where public funds, such as those from the Assessment Grant, are used to support brownfield redevelopment, the Coalition will have additional leverage to require/encourage the inclusion of sustainability, energy efficiency, and greenspace preservation design components through the site plan review and approval process of its member communities. The Coalition also will work with the St. Clair Community College to bring to bear their expertise in green technology and green design.

- ii. Integrating Equitable Development or Livability Principles: As previously indicated, the Coalition is working with the Land Bank to provide assessment on sites that have been tax foreclosed. These two entities have great synergy and resources to hold, prepare, and return property for reuse. The properties, once ready, can be offered for sale at a much lower cost or no cost to construct affordable housing and for small businesses. In some cases, the Coalition will work with the Land Bank to use grant funds to assess buildings slated for demolition for lead and asbestos. The Land Bank will demolish the structure and the Coalition can assess the property for other environmental issues. In some residential neighborhoods, the demolished properties can be used for community gardens which may require environmental testing to determine if the gardens can be planted in ground or if raised beds are required. The community gardens would bring a tremendous sense of accomplishment and enjoyment, not to mention fresh fruit and vegetables, to area residents.
- St. Clair County demonstrated through its numerous trails and blueways (water trails), parks and recreational areas that access to public greenspace is important to the quality of life. These areas extend throughout the County, including our **Target Communities**. Access to these amenities by all members of the community regardless of race, income level or status in life allows everyone to participate in recreational activities, improving their quality of life.

c. Economic and Community Benefits (long-term benefits)

- i. Economic or Non-Economic Benefits: The Coalition has seen the tangible economic benefits that result from brownfield redevelopment. The Coalition has demonstrated its ability to leverage its previous EPA Brownfield Assessment Grant funds into over 1,300 jobs and nearly \$143 million in investment, with \$1,000,000 in grants since its award in 2010. It is the Coalition's intent to similarly utilize a new Assessment Grant award to help identify projects that will provide opportunities for employment and put properties back on the tax rolls. For instance the Target Community and Neighborhood needs help to begin turning properties around that will bring investment, jobs, improved tax base, and a higher standard of living for its residents. The funds leveraged from these types of projects can help support a longer term approach to addressing sites that may not bring jobs or direct investment. However, if a site can be cleaned up or controlled to eliminate risks to the surrounding community and provide a cleaner and safer environment for the residents, surrounding non-brownfield properties will see their values rise.
- **ii. Job Creation Potential: Partnerships with Workforce Development Programs:** The Coalition plans to require recipients of EPA Assessment Grant support to seek to employ local members of the community and/or use local businesses and their products or services on the project. The Coalition will work with the Hispanic Council of St. Clair County, the Macomb/St. Clair Workforce Development Board and other agencies to link candidates with contractors and other providers. The Coalition has demonstrated its desire to procure local goods and services under the grant, whether it is food for an outreach event or using a women-owned business to develop a display booth to communicate the brownfield program at events throughout the County. As an **outcome** of this initiative, the Coalition will track the number of local jobs and/or purchases that are made for each project with the goal of one opportunity per project.

5. Programmatic Capability and Past Performance

a. Programmatic Capability: If awarded, the SCCBRA, on behalf of the Coalition, will continue to utilize the St. Clair County Metropolitan Planning Commission's dedicated and knowledgeable staff that will be directly responsible for the implementation and management of the Assessment Grants. Our staff includes the Project Director, Geoffrey Donaldson, who has managed many grants over the last 17 years, with extensive experience in all aspects of grant implementation, funding, reporting and compliance. Mr. Donaldson will be supported by other team members within the County, as needed, including support staff, legal counsel, and administrative staff. In order to insure continuity should staff turnover occur, David Struck, Executive Director of the Planning Commission attends the SCCBRA meetings, and is actively engaged with all discussions, meetings and functions of the SCCBRA. Our Board is made up of up to nine individuals who include a representative from each Board of Commissioner District (representing each municipal Coalition Member) and the director/designee of the Metropolitan Planning Commission and the St. Clair EDA. These members can include local unit of government representatives, business, realtor, private citizen, etc.). The SCCBRA has been very active creating policies, applications, guidance, informational pieces, etc. This organizational effort has been intended to streamline the process of redeveloping brownfield sites, while maximizing the benefit to the local community.

Kelly Roberts-Burnett, County Treasurer, will provide funding, financial expertise, and reporting for the Coalition. Ms. Roberts-Burnett is the Chairperson for the Land Bank, of which Project Director Donaldson is also a member, thereby providing representation of the Land Bank on the SCCBRA. The Coalition will take full advantage of the services of the County's Grants/Receivable Accountant, Dena S. Alderdyce. Ms. Alderdyce is responsible for keeping track of all the grants for St. Clair County, and ensures that proper guidelines for all grants are met (i.e., board approval, single audit requirements, etc.).

The Coalition has developed relationships with private consulting firms to access technical expertise beyond that provided by the MDEQ. These consultants offer a wide range of technical services, experience, and business acumen to assist in a successful Brownfield Assessment Grant program. The Coalition will acquire professional services resources in compliance with 40 CFR 30, 31 and 33 requirements as applicable. The responsibilities of the approved consultant include assistance with site prioritization efforts, completion of Phase I/II ESAs, BEAs, Brownfield Plans, Cleanup Planning and community outreach. Additionally, the selected consultant will insure information is updated in ACRES and assist the Project Director with timely reporting required by the Cooperative Agreement. Many of the tools, policies, guidance materials, applications, etc. can be used with new grants and will allow the Coalition to immediately begin implementation.

- **b. Audit Findings:** The Brownfield Coalition members including the SCCBRA have had **no adverse audit findings**.
- c. Past Performance and Accomplishments
  i. Currently or Has Ever Received an EPA Brownfields Grant: The SCCBRA has successfully managed the following U.S. EPA Brownfield Grant: U.S. EPA Brownfield Coalition Assessment Hazardous
  Substances and Petroleum Assessment Grant: Fund Expenditure: The County was awarded a \$1,000,000
  U.S. EPA Brownfield Assessment Grant in 2010 (Cooperative Agreement BF-00E00406) for hazardous substances and petroleum contaminated sites. This grant was extended two times and will end July, 31,
- 1. Compliance with grant requirements: At the time of the award in 2010, several timing/logistical/ economic issues delayed our ability to implement the grants. From the time the SCCBRA applied for the grants and we were notified of the award, the economy in St. Clair County crashed with unemployment peaking at over 19%. The economic conditions created delays and suspensions of various projects that were anticipated to be supported by the grants. Various boards within the County, including the County Board of Commissioners and the Brownfield Authority were decimated and it required time to identify, nominate, and elect members. This situation had to be resolved before the Cooperative Agreement could be signed by the County.

Once the Cooperative Agreement was in place, the County/SCCBRA began the process of procuring a qualified brownfield consultant. This process was delayed due to protests by local providers lacking the experience to implement the grants. The SCCBRA worked with EPA to resolve this issue. Upon selecting

the consultant in late October of 2011, the *Memorandum of Agreement* for the Coalition was signed, a QAPP was approved, all Quarterly Reports, MBE/WBE reports and Financial Reports were submitted to EPA and the SCCBRA was brought back into compliance with the Cooperative Agreement by December 2011. Since that time, the SCCBRA has consistently met the requirements for Work Plan development, QAPP development, eligibility demonstrations, Sampling Plans, Health and Safety Plans, Quarterly Reports, ACRES reporting, Financial Status Reports, and Community Notification.

This grant started on October 1, 2010 and will end on July 31, 2015. As of the date of this proposal there are approximately \$112,000 in funds that have not been drawn down; however, essentially all remaining funds have been obligated for ongoing projects. It is anticipated that no funds will be returned to the EPA.

The SCCBRA is proud of the accomplishments we have made with our Brownfield Coalition. We were extremely fortunate to receive a large coalition assessment grant which has been put to great use in our County. As previously discussed, we were delayed in grant implementation due to drastic changes in our economy. As of October of 2014, St. Clair County ranks 76th out of 83 counties (Michigan.gov/dtmb-October 2014 Unemployment Rate Report) in relation to the highest unemployment rate. But things are improving and we are now seeing projects and redevelopment plans moving forward, and people are considering investing again in our County. We need additional grant funds to advance projects, thereby creating investment, jobs and an increased tax base. We have many industrial sites to address that continue to impact our environment and our residents.

2. Accomplishments: With these grant funds, we assessed over 30 sites in over 10 communities, including all of our Coalition Partner's communities. The assessments addressed approximately 693 acres associated with hazardous substances and over 93 acres associated with petroleum impacts, which will result in over 1,335 new jobs and 24 retained jobs and approximately over \$143 million in investment. Additionally, we worked with the County Drain Commissioner and the County Parks and Recreation Department to assess 178 acres of land that will be used for greenspace and recreational land. All accomplishments were reported to the EPA in ACRES.

## Appendix 3 Assessment Other Factors Checklist

Name of Applicant: St. Clair County Brownfield Redevelopment Authority

Please identify (with an X) which, if any of the below items apply to your community or your project as described in your proposal. To be considered for an Other Factor, you must include the page number where each applicable factor is discussed in your proposal. EPA will verify these disclosures prior to selection and may consider this information during the selection process. If this information is not clearly discussed in your narrative proposal or in any other attachments, it will not be considered during the selection process.

	Other Factor	Page #
	Community population is 10,000 or less	
	Federally recognized Indian tribe	
	United States territory	
	Applicant will assist a Tribe or territory	
	Targeted brownfield sites are impacted by mine-scarred land	
	Targeted brownfield sites are contaminated with controlled substances	
	Recent natural disaster(s) (2006 or later) occurred within community, causing	
	significant community economic and environmental distress.	
X	Project is primarily focusing on Phase II assessments	7,8
	Assessment Grant funding will utilize 80% or \$320,000 from the total	
	(\$400,000) budget on sixteen (16) Phase II ESAs.	
	Applicant demonstrates firm leveraging commitments for facilitating	
	brownfield project completion by identifying amounts and contributors of	
	funding in the proposal and have included documentation.	
X	Community experienced manufacturing plant/power plant closure(s) (2008 or	4
	later) tied to the targeted brownfield sites or project area, including	
	communities experiencing auto plant/power plant closures due to bankruptcy	
	or economic disruptions. Refer to attached WARN Data and Documentation	
	Recent (2008 or later) significant economic disruption (unrelated to a natural	
	disaster or manufacturing/auto plant/power plant closure) has occurred within	
	community, resulting in a significant percentage loss of community jobs and	
	tax base.	
X	Applicant is one of the 12 recipients, or a core partner/implementation strategy	7,11
	party, of a "manufacturing community" designation provided by the Economic	
	Development Administration (EDA) under the Investing in Manufacturing	
	Communities Partnership (IMCP). To be considered, applicants must clearly	
	demonstrate in the proposal the nexus between their IMCP designation	
	and the Brownfield activities. Additionally, applicants must attach	
	<b>documentation</b> which demonstrate either designation as one of the 12	
	recipients, or relevant pages from a recipient's IMDCP proposal which	
	lists/describes the core partners and implementation strategy parties. A core	
	partner/implementation strategy party is a local partner	

organization/jurisdiction that will carry out the proposed strategy, as	
demonstrated in letters of commitment or memoranda of understanding which	
documents their contributions, roles, and responsibilities to the partnership.	
EDA may provide to EPA a list of the core partners/implementation strategy	
parties for each of the 12 "manufacturing community" designees, which EPA	
would use to verify this other factor. Refer to attached documentation.	
Applicant will serve an area designated as a federal, state, or local	$\Box$
Empowerment Zone or Renewal Community. To be considered, applicant	
must attach documentation which demonstrates this current designation.	
Applicant is a recipient or a core partner of HUD-DOT-EPA Partnership for	
Sustainable Communities (PSC) grant funding or technical assistance that is	
directly tiued to the proposed Brownfields project, and can demonstrate that	
funding from a PSC grant/technical assistance has or will benefit the project	
area. Examples of PSC grant or technical assistance include a HUD Regional	
Planning or Challenge gant, DOT Transportation Investment Generating	
Economic Recovery (TIGER), or EPA Smart Growth Implementation or	
Building Blocks Assistance, etc. To be considered, applicant must attach	
documentation.	
Applicant is a HUD Promise Zone community. To be considered, applicant	
must attach documentation.	
Applicant is a recipient of an EPA Brownfields Area-Wide Planning Grant.	

St. Clair County*				
Company Name	City	Date Received	Incident Type	Number of Employees Lost to Layoffs
Kmart	Port Huron	9/24/2014	Plant Closing	19
Hostess Brands, Inc.	Marysville	11/20/2012	Plant Closing	22
GMA Cover Corporation	Port Huron	5/17/2012	Plant Closing	260
Henkel Corporation	Port Huron	2/22/2011	Plant Closing	65
			Total	366

<sup>\*</sup>Michigan Department of Technology, Management and Budget

WARN (Worker Adjustment and Retraining Notification) Data from 01/01/2008-11/30/2014

**Plont closing:** A covered employer must give notice if an employment site (or one or more facilities or operating units within an employment site) will be shut down and the shutdown will result in an employment loss\* for 50 or more employees during any 30-day period.

Moss layoff: A covered employer must give notice if there is to be a mass layoff which does not result from a business closing, but will result in an employment loss\* at the employment site during any 30-day period for 500 or more employees, or for 50-499 employees if they make up at least 33% of the employer's active workforce.

St. Clair County Brownfield Redevelopment Authority – FY2015 U.S. EPA Brownfield Coalition Assessment Grant Application				
Attachments For Assessment Grants				
Attachment A – Threshold Documentation				
Attachment A Threshold Doublemation				

#### **Threshold Criteria for Assessment Grant**

#### 1. Applicant Eligibility:

#### St. Clair County Brownfield Coalition:

#### Lead Coalition Member: St. Clair County Brownfield Redevelopment Authority (SCCBRA)

The SCCBRA will serve as the **grant recipient and lead coalition member** for the St. Clair County Brownfield Coalition. The SCCBRA is a Redevelopment Agency is an eligible entity in that it is fully sanctioned by the State of Michigan under the authority of Public Act 381 of 1996, as amended, the Brownfield Redevelopment Financing Act. Documentation of eligibility is attached.

#### Coalition Member: St. Clair County Land Bank Authority

The St. Clair County Land Bank Authority is an eligible entity in that it is a land clearance authority sanctioned by the State of Michigan under the authority of Public Act 258 of 2003, the Land Bank Fast Track Act. Documentation of eligibility is attached.

#### **Coalition Member:** City of Port Huron

The City of Port Huron is an eligible entity since it is a general purpose unit of local government.

#### Coalition Member: City of Marysville

The City of Marysville is an eligible entity since it is a general purpose unit of local government.

#### Coalition Member: Charter Township of Port Huron

The Charter Township of Port Huron is an eligible entity since it is a general purpose unit of local government.

Letters from the Coalition Members have been attached.

#### 2. Letter from the State of Michigan

The St. Clair County Brownfield Redevelopment Authority and Brownfield Coalition received a letter from the Michigan Department of Environmental Quality (MDEQ) acknowledging the SCCBRA's plan on behalf of the Coalition to conduct assessment activities through the pursuit of Federal grant funds. Please refer to attached letter.

#### 3. Community Involvement

The members of the SCCBRA represent various groups within the County including: local units of government, private citizens, private businesses, realtors, etc., which allows it to engage a larger County-wide community. The Coalition members are also represented through this membership. The SCCBRA holds regularly scheduled, noticed, open monthly meetings to review and approve projects, solicit public comment and plan future activities. Thus, there is a standing opportunity for public input into site selection, cleanup decisions, and reuse planning. The SCCBRA also plans to hold quarterly meetings with the Brownfield Coalition.

In addition, the SCCBRA envisions creating a community-wide task force that will include representatives from our Target Communities, especially the Target Neighborhood represented by Census Tract 6200, realtors, bankers, business owners, community-based organizations, etc. We will work with the task force to identify, select and prioritize sites that will have the most impactful outcomes on the community. Action plans will be developed that allow for public input. Brownfield Meeting Sessions would be held similar to the session model used by the Technical Assistance to Brownfield Communities. The Plans will map out the activities; resources required and anticipated outcomes for a site. The SCCBRA will work with our partners to educate their members about the benefits of the brownfield program and how these tools are used to identify and potentially eliminate the environmental risks in their neighborhoods creating opportunities and jobs. Additionally, the SCCBRA will seek out opportunities to provide job training collaborating with the Hispanic Council of St. Clair County, the Macomb/St. Clair Workforce Development

Board, and other agencies to further involve residents by providing training and job opportunities related to the assessment activities.

The SCCBRA will make available members of our team to speak at events or neighborhood meetings; offer our display booth for public events that explains the Brownfield Program in St. Clair County and we will hold interactive educational sessions to engage the community.

The Coalition will regularly provide stakeholder updates as to the progress that the brownfield program has made and future plans for additional projects. For example, the SCCBRA has worked with the Planning Commission to educate the community through County-wide Planning Workshops. The Authority has published several articles in the regional newspaper, the Times Herald. The Coalition will use the County's Select Alert System to send information to multiple communication devices, simultaneously. The SCCBRA typically uses these publications and media to disseminate their public notices and press releases. Efforts will be made to inform and notify residents and businesses in the Target Community through mailings or posting information at local retail/restaurant establishments, churches, community centers, and convenience stores. We also publicize programs, minutes, applications and successes through the County website.

During our previous grant, a Grant Fact Sheet, brochure, poster boards, a PowerPoint presentation and a display booth were developed and are regularly used for presentations to area meetings. The SCCBRA has held several brownfield educational sessions for realtors and developers to educate them about the Coalition's program. In 2014, a presentation about brownfield redevelopment opportunities was given to the Marysville Planning Board meeting. These efforts will continue.

#### 4. Site Eligibility and Property Ownership Eligibility

Since this application is a community-wide proposal, this section is not applicable.

St. Clair County Brownfield Redevelopment Authority – FY2015 U.S. EPA Brownfield Coalition Assessment Grant Application Attachments For Assessment Grants
Attachment B – Letter from State
Attachment B – Letter Holli State



#### STATE OF MICHIGAN

#### DEPARTMENT OF ENVIRONMENTAL QUALITY





DAN WYANT DIRECTOR

December 2, 2014

Mr. Bill Kauffman St. Clair County Brownfield Redevelopment Authority 200 Grand River Avenue, Suite 203 Port Huron, Michigan 48060

Dear Mr. Kauffman:

SUBJECT: Acknowledgment Regarding the United States Environmental Protection Agency

**Brownfield Grant Proposal** 

Thank you for your notice and request for a letter of acknowledgment for the St. Clair County Brownfield Redevelopment Authority (SCCBRA) Coalition's proposal to the United States Environmental Protection Agency's (EPA) brownfield grant program. The Department of Environmental Quality (DEQ), Remediation and Redevelopment Division (RRD), encourages and supports cooperative, county-based redevelopment efforts. The information you have provided regarding your assessment grant proposal has been reviewed and determined to be of benefit to the citizens of Michigan.

The SCCBRA Coalition, consisting of the brownfield authority, land bank, the cities of Port Huron and Marysville, and the charter township of Port Huron, plans on applying for a \$400,000 combined assessment grant, which could be used to conduct environmental investigation activities at eligible hazardous substances and petroleum brownfield sites in the county. The SCCBRA Coalition is considered eligible for this award as a group of local units of government and economic development agents of a local unit of government.

Should the EPA award the grant to the SCCBRA Coalition, it would support assessments at numerous brownfield sites, allowing redevelopment of underutilized and contaminated properties, and improving the economic development and environmental conditions throughout the county. If further assistance is needed please contact Mr. Ronald Smedley, Brownfield Redevelopment Coordinator, RRD, at 517-284-5153, or you may contact me.

Sincerely,

Carrie Geyer, Chief

Brownfield Redevelopment Unit

Carrie & Ly

Remediation and Redevelopment Division

517-284-5182

cc: Ms. Linda Mangrum, USEPA Region 5

Mr. Geoffrey Donaldson, St. Clair County Metropolitan Planning Commission

Mr. Jeff Hawkins, Envirologic Mr. Ronald Smedley, DEQ



December 15, 2014

Mr. Geoffrey A. Donaldson, AICP, Senior Planner St. Clair County Brownfield Coalition c/o St. Clair County Metropolitan Planning Commission 200 Grand River Avenue, Suite 202 Port Huron, Michigan 48060

Re: FY2015 U.S. EPA Brownfield Coalition Assessment Grant Proposal

Dear Mr. Donaldson:

This letter of support recognizes the tremendous opportunities a U.S. EPA Brownfield Assessment Coalition Grant would bring to St. Clair County. We understand that the St. Clair County Brownfields Coalition (The Coalition) is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to support the Coalition including members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Marysville, and Port Huron Township. The St. Clair County BRA will act as lead member for the Coalition.

The grant will allow the Coalition to continue a significant brownfield revitalization program that was initiated with the 2010 EPA Brownfield Coalition Grant. Having the resources to assess abandoned and potentially contaminated industrial sites, conducting cleanup planning allowing blighted and vacant sites to be returned as revenue generating businesses. Sites that are assessed can also be returned as green-space that improves the environment and the quality of life for our community. The grant would significantly strengthen the revitalization efforts of the community and provide necessary incentives to bring new business into the region and eliminate the hazards associated with these sites.

The Economic Development Alliance of St. Clair County is committed to efforts to rehabilitate blighted or contaminated sites within the county and serves the broader purpose of attracting investment and good paying jobs to the region. St. Clair County is pleased to be a partner county along with Wayne County Edge in the Investing in Manufacturing Communities Partnership (IMCP). Automotive advanced manufacturing is the top industry in St. Clair County, hence our support of the IMCP designation. We support this request because we are charged with promoting real estate opportunities and need to ensure that industrial buildings are available, highly marketable and that development sites are free from encumbrances and



Inspiring Innovation. Creating Commerce.

suitable to industrial uses. For these reasons, our organization leads a proactive program to clean and prepare sites for reuse.

Thank you for considering our community for a Brownfield Coalition Assessment Grant. I think you'll agree that the St. Clair County Brownfield Authority has developed a strong site assessment program that has in the past three years leveraged \$149 million in private sector investment and generated significant employment. Momentum has grown and your approval of this request will allow our communities to continue this important work.

Sincerely, Samil B. Casy

Daniel B. Casey

**Chief Executive Officer** 

St. Clair County Brownfield Redevelopment Authority – FY2015 U.S. EPA Brownfield Coalition Assessment Grant Application
Attachments For Assessment Grants

Attachment C – Documentation of Applicant Eligibility



# STATE OF MICHIGAN TERRI LYNN LAND, SECRETARY OF STATE DEPARTMENT OF STATE LANSING

May 19, 2005

County of St. Clair Marilyn Dunn, County Clerk 201 McMorran Blvd. Port Huron, MI 48060

Dear Ms. Dunn:

This letter acknowledges receipt and filing by the St. Clair County Board of Commissioners on May 19, 2005, with the Secretary of State, a resolution creating a Brownfield Redevelopment Authority in accordance with Act 381 of the Public Acts of 1996.

Sincerely,

Joanie Kollek

Office of the Great Seal

(517) 335-0718



#### COUNTY CLERK/REGISTER OF DEEDS

### County of St. Clair, Michigan

COUNTY BUILDING 201 McMORRAN BLVD. PORT HURON, MI 48060 MARILYN DUNN County Clerk/ Registrar VALERIE MARTINEK Chief Deputy Clerk

May 17, 2005

Michigan Department of State Office of the Great Seal 7064 Crowner Blvd. Lansing MI 48918-1750

Re: St. Clair County Resolution

To Whom It May Concern:

The St. Clair County Board of Commissioners approved the following Resolution 04-16 - Establishing a Brownfield Redevelopment Authority on July 28, 2004. A certified copy was sent at that time. However, it appears that the correct office at the state level never received it.

Please advise me if this needs to be sent to a different department and/or address. Thank you for your time.

Sincerely,

Marilyn Dunn County Clerk/Register of Deeds

PHONE: County Clerk (810) 985-2200 - FAX (810) 985-4796



#### ST. CLAIR COUNTY BOARD OF COMMISSIONERS' RESOLUTION 04-16

WHEREAS, the Board of Commissioners, at its Regular Meeting of June 9, 2004, adopted a resolution declaring its intent to create a Brownfield Redevelopment Authority, pursuant to Michigan's Brownfield Redevelopment Financing Act (the "Act"), codified at MCLA 125.2651 et. seq.; and

WHEREAS, a public hearing having been held, after publication of notice in accordance with the requirements of the Act, at which citizens, taxpayers, officials from taxing jurisdictions whose millage may be subject to capture by the proposed Brownfield Redevelopment Authority, and owners of property within the County were given a right to be heard at the hearing with regard to the establishment of the Authority; and

WHEREAS, it appearing to the Board of Commissioners the County will benefit from the creation of a Brownfield Redevelopment Authority, as reimbursement for eligible activities conducted at eligible properties pursuant to Brownfield Redevelopment Plans approved by the Brownfield Redevelopment Authority and its creating municipality will encourage eligible activities and the redevelopment of environmentally and economically distressed properties for beneficial uses.

#### NOW, THEREFORE, BE IT RESOLVED:

- 1. A Brownfield Redevelopment Authority is hereby established, to exercise all powers available to it pursuant to the Act.
- 2. The Board of Directors of the Brownfield Redevelopment Authority shall be appointed by the Chairperson of the Board of Commissioners, subject to the approval of this Board. Not less than 5 nor more than 9 persons shall be appointed to the Board of Directors. Of the initial members appointed, an equal number shall be appointed for one, two, or three-year terms, to hold office until their respective successors are appointed and qualified. Thereafter, each member shall serve a three-year term.
- 3. The County Clerk shall file a copy of this resolution with the Michigan Secretary of State.

**DATED: July 28, 2004** 

Reviewed and Approved As To Form By:

SARY A. FLETCHER

County Corporation Counsel

522 Michigan

Port Huron, MI 48060

#### NOTICE OF PUBLIC HEARING

#### ST. CLAIR COUNTY BOARD OF COMMISSIONERS RESOLUTION 04-15

WHEREAS, pursuant to Michigan=s Brownfield Redevelopment Financing Act (the AAct@), codified at MCLA 125.2651 et. seq., the County is given authority to create a Brownfield Redevelopment Authority, to promote the revitalization of environmentally and economically distressed properties within its boundaries; and

WHEREAS, pursuant to the Act, Brownfield Redevelopment Authorities are granted authority to recapture certain tax revenues, thereby reimbursing the Authority, its creating municipality, and private parties for the costs incurred in eligible activities conducted at eligible properties pursuant to Brownfield Redevelopment Plans approved by the Brownfield Redevelopment Authority and its creating municipality, as well as funding a local site remediation revolving fund; and

WHEREAS, it appearing to the Board of Commissioners the County will benefit from the creation of such a Brownfield Redevelopment Authority, as reimbursement will encourage eligible activities and the redevelopment of environmentally and economically distressed properties for beneficial uses.

#### NOW, THEREFORE, BE IT RESOLVED:

- 1. It is the intention of the Board of Commissioners, as the governing body of St. Clair County, to create and provide for the operation of a Brownfield Redevelopment Authority, pursuant to the Act.
- 2. A public hearing on the adoption of a proposed resolution creating a Brownfield Redevelopment Authority shall be held at the Regular Meeting of the Board of Commissioners on Wednesday, July 28, 2004, beginning at 6:00 p.m., at Kenockee Township Hall, 4420 Kilgore Road, Avoca, MI 48006. Citizens, taxpayers, officials from taxing jurisdictions whose millage may be subject to capture by the proposed Brownfield Redevelopment Authority, and owners of property within the County have a right to be heard at the hearing in regard to the establishment of the Authority.
- 3. The County Clerk is hereby directed to publish a notice of the public hearing, including the date, time, and place of the hearing, twice in the Times Herald, not less than 20 days nor more than 40 days before the date of the hearing.

DATE ADOPTED: June 9, 2004

Date Published:

June 27, 2004 July 4, 2004

	nent Authority – FY2015 U.5. EPA Brownfield Attachments For Assessment Grants	
Attachment D – S	Support Letters from Community Ba	sed Organizations



Promoting Blue Water area businesses by providing Advocacy, Member Development and Assistance. December 17, 2014

Mr. Geoffrey A. Donaldson, AICP, Senior Planner St. Clair County Brownfield Coalition c/o St. Clair County Metropolitan Planning Commission 200 Grand River Avenue, Suite 202 Port Huron, Michigan 48060

Re: FY2015 U.S. EPA Brownfield Coalition Assessment Grant Proposal

Dear Mr. Donaldson:

The Blue Water Area Chamber recognizes the tremendous opportunities a U.S. EPA Brownfield Assessment Coalition Grant would bring to St. Clair County. We understand that the St. Clair County Brownfields Coalition (The Coalition) is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to support the Coalition including members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Marysville, and Port Huron Township. The St. Clair County BRA will act as lead member for the Coalition.

The grant will allow the Coalition to continue a significant brownfield revitalization program that was initiated with the 2010 EPA Brownfield Coalition Grant. Having the resources to assess abandoned and potentially contaminated industrial sites, conducting cleanup planning allowing blighted and vacant sites to be returned as revenue generating businesses. Sites that are assessed can also be returned as green-space that improves the environment and the quality of life for our community. The grant would significantly strengthen the revitalization efforts of the community and provide necessary incentives to bring new business into the region and eliminate the hazards associated with these sites.

The Blue Water Area Chamber is the largest chamber of commerce in Michigan's Thumb Region and has over 475 members throughout St. Clair County and Sanilac County. The Chamber has been established since 1917 and its mission is to promote the Blue Water area businesses by providing Advocacy, Member Development and Assistance. Therefore, the Chamber fully supports the submission of this grant. Thank you for considering our community for a Brownfield Coalition Assessment Grant.

Sincerely,

President & CEO

Child Castelle

Blue Water Area Chamber



December 15, 2014

Mr. Geoffrey A. Donaldson, AICP, Senior Planner St. Clair County Brownfield Coalition c/o St. Clair County Metropolitan Planning Commission 200 Grand River Avenue, Suite 202 Port Huron, Michigan 48060

Re: FY2015 U.S. EPA Brownfield Coalition Assessment Grant Proposal

Dear Mr. Donaldson:

This letter of support recognizes the tremendous opportunities a U.S. EPA Brownfield Assessment Coalition Grant would bring to St. Clair County. We understand that the St. Clair County Brownfields Coalition (The Coalition) is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to support the Coalition including members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Marysville, and Port Huron Township. The St. Clair County BRA will act as lead member for the Coalition.

The grant will allow the Coalition to continue a significant brownfield revitalization program that was initiated with the 2010 EPA Brownfield Coalition Grant. Having the resources to assess abandoned and potentially contaminated industrial sites, conducting cleanup planning allowing blighted and vacant sites to be returned as revenue generating businesses. Sites that are assessed can also be returned as green-space that improves the environment and the quality of life for our community. The grant would significantly strengthen the revitalization efforts of the community and provide necessary incentives to bring new business into the region and eliminate the hazards associated with these sites.

The Economic Development Alliance of St. Clair County is committed to efforts to rehabilitate blighted or contaminated sites within the county and serves the broader purpose of attracting investment and good paying jobs to the region. St. Clair County is pleased to be a partner county along with Wayne County Edge in the Investing in Manufacturing Communities Partnership (IMCP). Automotive advanced manufacturing is the top industry in St. Clair County, hence our support of the IMCP designation. We support this request because we are charged with promoting real estate opportunities and need to ensure that industrial buildings are available, highly marketable and that development sites are free from encumbrances and



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suitable to industrial uses. For these reasons, our organization leads a proactive program to clean and prepare sites for reuse.

Thank you for considering our community for a Brownfield Coalition Assessment Grant. I think you'll agree that the St. Clair County Brownfield Authority has developed a strong site assessment program that has in the past three years leveraged \$149 million in private sector investment and generated significant employment. Momentum has grown and your approval of this request will allow our communities to continue this important work.

Sincerely, Samil B. Casy

Daniel B. Casey

**Chief Executive Officer** 



community foundation

of St. Clair County

#### **EXECUTIVE COMMITTEE**

Donna M. Niester, Chair Dr. Sushma Reddy, Vice Chair Michael J. Cansfield, Secretary Roy W. Klecha, Jr., Treasurer Michael L. Hulewicz, Member at Large Dr. Bassam H. Nasr, Member at Large Randy D. Maiers, President/CEO

#### TRUSTEES

Bethany A. Belanger Denise M. Brooks Michael J. Cansfield Rasha S. Demashkieh William C. Gratopp Jacquelyn S. Hanton Dr. Connie J. Harrison Steven L. Hill Michael L. Hulewicz Thomas A. Hunter Dr. Randa Jundi-Samman Charles G. Kelly

Roy W. Klecha, Jr. Jenifer Kusch Phyllis H. Ledyard Daniel G. Lockwood Randy D. Maiers Michael P. McCartan Dr. Bassam H. Nasr Donna M. Niester William G. Oldford, Jr.

Frank Poma Dr. Sushma Reddy F. William Schwarz III Devin Tomlinson Douglas S. Touma Hale H. Walker Charles T. Wanninger Catherine R. Wilkinson December 12, 2014

Mr. Geoffrey A. Donaldson, AICP, Senior Planner St. Clair County Brownfield Coalition c/o St. Clair County Metropolitan Planning Commission 200 Grand River Avenue, Suite 202 Port Huron, Michigan 48060

Dear Mr. Donaldson:

The Community Foundation of St. Clair County recognizes the tremendous opportunities a U.S. EPA Brownfield Assessment Coalition Grant would Dr. Randa Jundi-Samman, Member at Large bring to St. Clair County. We understand the St. Clair County Brownfields Coalition is applying for a grant in the amount of \$400,000 for hazardous substances and petroleum assessments, and are excited to offer support.

> This grant will allow the Coalition to continue a significant brownfield revitalization program initiated with the 2010 EPA Brownfield Coalition Grant. It will provide resources to assess abandoned and potentially contaminated industrial sites for cleanup, allowing blighted and vacant sites to return as revenue generating businesses or as greenspace that improves the environment and quality of life for our community. The grant would significantly strengthen revitalization efforts of the community and provide necessary incentives to bring new business into the region and eliminate the hazards associated with these sites.

> As the largest grantmaking foundation in Michigan's Thumb Region, the Community Foundation manages multiple endowment funds that benefit every corner of St. Clair County. One way the area benefits is through the preservation, creation and on-going support of greenspaces such as the Blue Water River Walk. Located along the shores of the St. Clair River, it traverses land previously contaminated by industrial use. Our support leveraged multiple grants from federal agencies to restore native habitat. The Community Foundation understands Brownfields and looks to support this grant award by providing expertise in leveraging for additional support in the redevelopment of brownfields throughout the community.

Thank you for considering our community for a Brownfield Coalition Assessment Grant.

President

1411 Third Street, 4th Floor, Port Huron, MI 48060 Phone: (810) 984-4761 Fax: (810) 984-3394 • www.stclairfoundation.org Improving the quality of life in St. Clair County

For **good**. For **ever**.





# The Council on Aging, Inc., serving St. Clair County

December 18, 2014

#### **ADMINISTRATION OFFICE**

600 Grand River Avenue Port Huron, MI 48060 Phone: (810) 987-8811

### **DISTRICT OFFICES:**

PORT HURON SENIOR CENTER 600 Grand River Avenue Port Huron, MI 48060-3898 Phone: (810) 984-5061

WASHINGTON LIFE CENTER 403 N. Mary Street Marine City, MI 48039 Phone: (810) 765-3523

YALE SENIOR CENTER 3 First Street Yale, MI 48097 Phone: (810) 387-3720

CAPAC SENIOR CENTER 315 Meier Street Capac, MI 48014 Phone: (810) 395-7889 Mr. Geoffrey A. Donaldson, AICP, Senior Planner St. Clair County Brownfield Coalition c/o St. Clair County Metropolitan Planning Commission 200 Grand River Avenue, Suite 202 Port Huron, Michigan 48060

# Re: FY2015 U.S. EPA Brownfield Coalition Assessment Grant Proposal

Dear Mr. Donaldson:

The Council on Aging, Inc., serving St. Clair County recognizes the tremendous opportunities a U.S. EPA Brownfield Assessment Coalition Grant would bring to St. Clair County. We understand that the St. Clair County Brownfields Coalition (The Coalition) is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to support the Coalition including members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Marysville, and Port Huron Township. The St. Clair County BRA will act as lead member for the Coalition.

The grant will allow the Coalition to continue a significant brownfield revitalization program that was initiated with the 2010 EPA Brownfield Coalition Grant. Having the resources to assess abandoned and potentially contaminated industrial sites, conducting cleanup planning allowing blighted and vacant sites to be returned as revenue generating businesses. Sites that are assessed can also be returned as green-space that improves the environment and the quality of life for our community. The grant would significantly strengthen the revitalization efforts of the community and provide necessary incentives to bring new business into the region and eliminate the hazards associated with these sites.

The Council on Aging, Inc., serving St. Clair County (CoA) was incorporated in 1968 as a private non-profit organization. The mission of the CoA is to keep seniors living independently for as





long as possible and to avoid untimely institutionalization. The goal of the CoA is to help seniors celebrate life. This is accomplished through a variety of programs and services that are designed to promote health and independence and are life supporting. Some of these include: Home-Delivered Meals, Congregate Meals, Transportation, Chore, Home Repair, Adult Day Service, Foster Grandparent Program, Resource Advocacy, Information and Referral, Recreational Programs such as a number of fitness classes, Educational offerings like computer classes, and many more.

Thank you for considering our community for a Brownfield Coalition Assessment Grant.

Sincerely,

Laura L. Newsome

Laura Dewsome

**Executive Director** 



### Friends of the St. Clair River

PO Box 611496, Port Huron, MI, 48061 info@scriver.org • www.scriver.org

**Board of Directors** 

Sheri J. Faust, President

David Sheldon, Vice President

Lesley L. Lambright, Member

Kathy Watts. Member

Sarah Nelson, Member

FRIENDS is the
U.S. 501(c)(3) non-profit
organization for the
St. Clair River Binational
Public Advisory Council

December 11, 2014

Mr. Geoffrey A. Donaldson, AICP, Senior Planner St. Clair County Brownfield Coalition c/o St. Clair County Metropolitan Planning Commission 200 Grand River Avenue, Suite 202 Port Huron, Michigan 48060

Re: FY2015 U.S. EPA Brownfield Coalition Assessment Grant Proposal

Dear Mr. Donaldson:

Friends of the St. Clair River supports the St. Clair County Brownfields Coalition application for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000. Friends recognizes the tremendous opportunities a U.S. EPA Brownfield Assessment Coalition Grant would bring to St. Clair County. We are excited to support the Coalition and it's members.

The grant will allow the Coalition to continue a significant brownfield revitalization program that was initiated with the 2010 EPA Brownfield Coalition Grant. Having the resources to assess abandoned and potentially contaminated industrial sites, conducting cleanup planning allowing blighted and vacant sites to be returned as revenue generating businesses. The grant would significantly strengthen the revitalization efforts of the community and provide necessary incentives to bring new business into the region and eliminate the hazards associated with these sites.

Friends of the St. Clair River is in full support in the redevelopment of brownfields throughout the community and looks forward to working with the Coalition and it's members on the implementation of this project. Thank you for considering this worthwhile project for funding.

Sincerely,

Sheri J. Faust

Sheri of Jaust

President



A private-public partnership administered locally by the Macomb/St. Clair Workforce Development Board

December 12, 2014

Mr. Geoffrey A. Donaldson, AICP, Senior Planner St. Clair County Brownfield Coalition c/o St. Clair County Metropolitan Planning Commission 200 Grand River Avenue, Suite 202 Port Huron, Michigan 48060

Re: FY 2015 U.S. EPA Brownfield Coalition Assessment Grant Proposal

Dear Mr. Donaldson:

The Macomb/St. Clair Workforce Development Board recognizes the tremendous opportunities a U.S. EPA Brownfield Assessment Coalition Grant would bring to St. Clair County. We understand that the St. Clair County Brownfields Coalition (The Coalition) is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to support the Coalition including members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Marysville, and Port Huron Township. The St. Clair County BRA will act as lead member for the Coalition.

The grant will allow the Coalition to continue a significant brownfield revitalization program that was initiated with the 2010 EPA Brownfield Coalition Grant. Having the resources to assess abandoned and potentially contaminated industrial sites, conducting cleanup planning allowing blighted and vacant sites to be returned as revenue generating businesses. Sites that are assessed can also be returned as green-space that improves the environment and the quality of life for our community. The grant would significantly strengthen the revitalization efforts of the community and provide necessary incentives to bring new business into the region and eliminate the hazards associated with these sites.

The Macomb/St. Clair Workforce Development Board receives funding through federal and state grants to provide employment assistance and job training to eligible adults and youth in St. Clair County. The Board has worked with many industrial companies in the county and is interested in being involved in this Brownfield Coalition Assessment Grant in any way identified by the St. Clair County BRA.

Thank you for considering our community for a Brownfield Coalition Assessment Grant.

Sincerely,

John H. Bierbusse, Executive Director

Macomb/St. Clair Workforce Development Board

ADMINISTRATIVE OFFICE

VerKuilen Building 21885 Dunham Road, Suite 11 Clinton Township, MI 48036-1030 (586) 469-5220 FAX (586) 469-7488 **CUSTOMER CENTERS** 

75 North River Road Mt. Clemens, MI 48043 (586) 783-8700 FAX (586) 469-5082 15950 12 Mile Road Roseville, MI 48066 (586) 447-9200 FAX (586) 447-9238 43630 Hayes Road Clinton Township, MI 48038 (586) 263-1501 FAX (586) 286-9517 100 McMorran Boulevard 6th Floor Port Huron, MI 48060 (810) 966-3300 FAX (810) 966-3337

27850 Van Dyke Warren, MI 48093 (586) 574-2170 FAX (586) 576-0576



December 17, 2014

Mr. Geoffrey A. Donaldson, AICP, Senior Planner St. Clair County Brownfield Coalition c/o St. Clair County Metropolitan Planning Commission 200 Grand River Avenue, Suite 202 Port Huron, Michigan 48060

Re: FY2015 U.S. EPA Brownfield Coalition Assessment Grant Proposal

Dear Mr. Donaldson:

The Michigan State University Extension (MSUE) recognizes the tremendous opportunities a U.S. EPA Brownfield Assessment Coalition Grant would bring to St. Clair County. We understand that the St. Clair County Brownfields Coalition (The Coalition) is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to support the Coalition including members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Marysville, and Port Huron Township. The St. Clair County BRA will act as lead member for the Coalition.

The grant will allow the Coalition to continue a significant brownfield revitalization program that was initiated with the 2010 EPA Brownfield Coalition Grant. Having the resources to assess abandoned and potentially contaminated industrial sites, conducting cleanup planning allowing blighted and vacant sites to be returned as revenue generating businesses. Sites that are assessed can also be returned as green-space that improves the environment and the quality of life for our community. The grant would significantly strengthen the revitalization efforts of the community and provide necessary incentives to bring new business into the region and eliminate the hazards associated with these sites.

MSUE provides non-formal educational opportunities in communities related to individual health, environmental health, agri-business and agricultural, youth development, community development, and economic development. As such, our organization's interest in this grant opportunity, extends our interest in helping communities and individuals improve their lives where they live.

Thank you for considering our community for a Brownfield Coalition Assessment Grant.



**District Office** 

200 Grand River, Suite 102 Port Huron, MI 48060

> 810-989-6309 Fax. 810-985-3557

> > Sincerely,

Joe Bixler, District Coordinator
Michigan State University Extension

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St. Clair County Brownfield Redevelopment Authority — FY2015 U.S. EPA Brownfield Coalition Assessment Grant Application Attachments For Assessment Grants	
Attachmen	t E – Letters from St. Clair County Brownfield Coalition Members





Brownfield Redevelopment Authority
Dan Casey, Chairman

December 3, 2014

Mr. Geoffrey E. Donaldson, AICP, Senior Planner St. Clair County Metropolitan Planning Commission 200 Grand River Avenue; Suite 202 Port Huron, MI 48060

Re: Coalition for FY2015 U.S. EPA Brownfields Assessment Grant Application

Dear Mr. Donaldson:

The St. Clair County Brownfield Redevelopment Authority (SCCBRA) is pleased to affirm its participation as the lead coalition member in the St. Clair County Brownfields Coalition (the Coalition). The Coalition is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). The SCCBRA welcomes the following members who have agreed to join together to create the coalition: St. Clair County BRA, St. Clair County Land Bank Authority, City of Port Huron, Port Huron Township, and City of Marysville.

The St. Clair County Brownfield Redevelopment Authority is an eligible entity as a redevelopment agency sanctioned by the state and will act at the lead coalition member. As a recipient of a FY2010 Coalition Assessment Grant and the lead coalition member for this grant, the Coalition has had many successes; however, there are still many sites that were not able to be addressed. We are hopeful that our Coalition for this application will receive additional funding to continue the significant progress we have made to-date in our communities.

If you have any questions or need additional information please contact me at (810) 989-6950.

Sincerely,

Mr. Daniel B. Casey, Chairman

Danil B. Casey

St. Clair County Brownfield Redevelopment Authority





Office of the Treasurer

KELLY M. ROBERTS-BURNETT Treasurer MOLLY TIERNEY Deputy Treasurer

Mr. Geoffrey E. Donaldson, AICP, Senior Planner St. Clair County Metropolitan Planning Commission 200 Grand River Avenue; Suite 202 Port Huron, MI 48060

Re: Coalition for FY2015 U.S. EPA Brownfields Assessment Grant Application

Dear Mr. Donaldson:

The St. Clair County Land Bank Authority (LBA) is pleased to affirm its participation in the St. Clair County Brownfields Coalition (the Coalition). The Coalition is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to be part of the coalition for this application including fellow members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Port Huron, Port Huron Township, and City of Marysville. The St. Clair County BRA will act as lead member for the Coalition.

The St. Clair County LBA is an eligible entity as a land clearance authority and strongly supports the Coalition's application for the assessment grant. The Land Bank Authority believes that it can play a critical role in working with the Coalition to implement a successful brownfield redevelopment program. The LBA is a unique agency that can stabilize neighborhoods by acquiring and holding property relinquished through tax foreclosure. Receipt of this grant will allow assessment of properties that would be acquired by the LBA.

If you have any questions or need additional information please contact me at (810) 989-6915.

Ms. Kelly Roberts-Burnett, CPA

St. Clair County Treasurer

Charter Member St. Clair County Land Bank Authority

## ST. CLAIR COUNTY BOARD OF COMMISSIONERS RESOLUTION 09-28

### APPROVING THE INTERGOVERNMENTAL AGREEMENT ESTABLISHING THE ST. CLAIR COUNTY LAND BANK AUTHORITY

WHEREAS, the Michigan Land Bank Fast Track Authority ("Authority") was created as a public body corporate and politic with the Michigan Department of Energy, Labor and Economic Growth, a principal department of the executive branch of the state government, under the Land Bank Fast Track Act, 2003 PA 258, MCL 124.751 to 124.774, and is authorized to enter into an intergovernmental agreement with a county foreclosing governmental unit providing for the creation of a county authority to exercise the powers, duties, functions, and responsibilities of an authority under that act; and,

WHEREAS, the Treasurer of the County of St. Clair, Michigan is a foreclosing governmental unit under the Land Bank Fast Track Act, 2003 PA 258, MCL 124.751 to 124.774, and Section 78 of The General Property Tax Act, 1893 PA 206, MCL 211.78; and,

WHEREAS, the Authority and the Treasurer and the Board of Commissioners of the County of St. Clair, Michigan seek to establish a county authority for St. Clair County, as a separate legal entity and as a public body to exercise with in St. Clair County, Michigan the powers, duties, functions and responsibilities of an authority under the Land Bank Fast Track Act, 2003 PA 258, MCL 124.774.

NOW, THEREFORE, BE IT RESOLVED that the St. Clair County Board of Commissioners approves the proposed Intergovernmental Agreement attached hereto as Exhibit 1 between the Michigan Land Bank Fast Track Authority and the Treasurer of the County of St. Clair, Michigan creating the St. Clair County Land Bank Authority subject if necessary, to technical, typographical, or non-substantial modifications approved by the executive Director of, or legal counsel for, the Michigan Land Bank Fast Track Authority before the effective date of the Intergovernmental Agreement.

**DATED:** July 1, 2009

Reviewed and Approved As To Form By:

GARY A. FLETCHER County Corporation Counsel

522 Michigan

Port Huron, MI 48060









### Office of the City Manager

Phone: (810) 984-9740 • Fax: (810) 982-0282 www.porthuron.org

December 3, 2014

Mr. Geoffrey E. Donaldson, AICP, Senior Planner St. Clair County Metropolitan Planning Commission 200 Grand River Avenue; Suite 202 Port Huron, MI 48060

Re: Coalition for FY2015 U.S. EPA Brownfields Assessment Grant Application

Dear Mr. Donaldson:

The City of Port Huron is pleased to affirm its participation in the St. Clair County Brownfields Coalition (the Coalition). The Coalition is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to be part of the coalition for this application including fellow members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Marysville, and Port Huron Township. The St. Clair County BRA will act as lead member for the Coalition.

The City of Port Huron is an eligible entity as a General Purpose Unit of Local Government and strongly supports the Coalition's application for the assessment grant. The City of Port Huron previously participated as a coalition member during the implementation of a FY2010 Coalition Assessment Grant which benefited from several sites being assessed by this grant. However, even with these successes our community has the largest number of Brownfield sites that remain to be assessed and redeveloped and look forward to a successful application for additional funding.

If you have any questions or need additional information please contact Kim Harmer, Planning Director at (810) 984-9735.

Sincerely,

James R. Freed City Manager December 3, 2014

Mr. Geoffrey E. Donaldson, AICP, Senior Planner St. Clair County Metropolitan Planning Commission 200 Grand River Avenue; Suite 202 Port Huron, MI 48060

Re: Coalition for FY 2015 U.S. EPA Brownfields Assessment Grant Application

Dear Mr. Donaldson:

The City of Marysville is pleased to affirm its participation in the St. Clair County Brownfields Coalition (the Coalition). The Coalition is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to be part of the coalition for this application including fellow members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Port Huron, and Port Huron Township. The St. Clair County BRA will act as lead member for the Coalition.

The City of Marysville is an eligible entity as a General Purpose Unit of Local Government and strongly supports the Coalition's application for the assessment grant. The City of Marysville previously participated as a coalition member during the implementation of a FY 2010 Coalition Assessment Grant which benefited from several sites being assessed by this grant. However, even with these successes our community has many brownfield sites that remain to be assessed and redeveloped and look forward to a successful application for additional funding.

If you have any questions or need additional information please contact me at (810) 455-1312.

Sincerely,

Randall S. Fernandez

City Manager
City of Marysville

December 3, 2014

Mr. Geoffrey E. Donaldson, AICP, Senior Planner St. Clair County Metropolitan Planning Commission 200 Grand River Avenue; Suite 202 Port Huron, MI 48060

Re: Coalition for FY2015 U.S. EPA Brownfields Assessment Grant Application

Dear Mr. Donaldson:

The Charter Township of Port Huron is pleased to affirm its participation in the St. Clair County Brownfields Coalition (the Coalition). The Coalition is applying for a U.S. EPA Brownfields Assessment Grant in the amount of \$400,000 (\$300,000 hazardous substances and \$100,000 petroleum assessments). We are excited to be part of the coalition for this application including fellow members: St. Clair County BRA, St. Clair County Land Bank Authority, City of Port Huron, and City of Marysville. The St. Clair County BRA will act as lead member for the Coalition.

The Charter Township of Port Huron is an eligible entity as a General Purpose Unit of Local Government and strongly supports the Coalition's application for the assessment grant. The Charter Township of Port Huron previously participated as a coalition member during the implementation of a FY2010 Coalition Assessment Grant which benefited from several sites being assessed by this grant. However, even with these successes our community has many brownfield sites that remain to be assessed and redeveloped and look forward to a successful application for additional funding.

If you have any questions or need additional information please contact me at (810) 987-6600.

Sincerely,

Robert Lewandowski, Jr.

Supervisor

**Charter Township of Port Huron**